# ITEM No ...15......



REPORT TO: HEALTH AND SOCIAL CARE INTEGRATION JOINT BOARD – 26 OCTOBER 2022

- REPORT ON: FINANCIAL MONITORING POSITION AS AT AUGUST 2022
- REPORT BY: CHIEF FINANCE OFFICER
- REPORT NO: DIJB79-2022

#### 1.0 PURPOSE OF REPORT

1.1 The purpose of this report is to provide the Integration Joint Board with an update of the projected financial monitoring position for delegated health and social care services for 2022/23 including an overview of the costs and financial risks associated with Dundee Health and Social Care Partnership's response to the COVID-19 crisis.

#### 2.0 RECOMMENDATIONS

It is recommended that the Integration Joint Board (IJB):

- 2.1 Notes the content of this report including the overall projected financial position for delegated services to the 2022/23 financial year end as at 31<sup>st</sup> August 2022 as outlined in Appendices 1, 2, and 3 of this report.
- 2.2 Notes the costs and financial risks associated with Dundee Health and Social Care Partnership's continued response to the COVID-19 crisis as set out in section 4.5 of this report.
- 2.3 Notes that officers within the Health and Social Care Partnership will continue to carefully monitor expenditure throughout the remainder of the financial year.

### 3.0 FINANCIAL IMPLICATIONS

3.1 The underlying financial monitoring position for Dundee Health and Social Care Partnership based on expenditure to 31<sup>st</sup> August 2022 (excluding any implications of additional COVID-19 spend) shows a net projected underspend position for 2022/23 of (£1,740k).

#### 4.0 MAIN TEXT

#### 4.1 Background

- 4.1.1 As part of the IJB's financial governance arrangements, the Integration Scheme outlines that "The Chief Finance Officer will ensure routine financial reports are available to the Chief Officer and the Integration Joint Board on a timely basis and include, as a minimum, annual budget, full year outturn projection and commentary on material variances."
- 4.1.2 The IJB's final budget for delegated services was approved at the meeting of the IJB held on the 25<sup>th</sup> March 2022 (Article IV of the minute of the 25 March refers). This set out the cost pressures and funding available to ensure the IJB had a balanced budget position going into the 2022/23 financial year. The 2022/23 budget did not require to stipulate any additional savings plan to achieve a balanced budget position, therefore the financial monitoring reports

will not need to include an updated assessment of the status of the savings plan during this year.

### 4.2 **Projected Outturn Position – Key Areas**

4.2.1 The following sets out the main areas of note from the financial information contained within Appendices 1 (Summary Position) and 2 (More Detailed Position) and provides commentary on the reasons for significant variances, actions being taken to manage these and outlines the key elements of risk which may remain. These figures exclude the projected cost implications of responding to the COVID-19 crisis.

### 4.3 Services Delegated from NHS Tayside

- 4.3.1 The financial projection for services delegated from NHS Tayside to the IJB indicates a projected underspend of around (£1,581k) by the end of the financial year. Throughout the year, the figures have assumed all additional Covid-19 costs will be covered by additional funding, community-based health services managed directly by Dundee Health and Social Care Partnership are projected to be underspent by approximately (£595k), impact of Lead Partner Service (formerly referred to as Hosted Services) risk sharing adjustment is indicating an additional cost of £473k, prescribing is projected to be underspent by £501k.
- 4.3.2 Key drivers of underspends across various services continues to be staffing vacancies, with ongoing challenges to recruit staff. This is similar across a number of medical, nursing, AHP and other staffing groups and across various bands.
- 4.3.3 Key drivers of overspends tends to be as a result of reliance on bank, agency or locum staff (with premium costs) to fill vacancies where patient acuity and / or safe-staffing levels necessitate the use of these additional staff.
- 4.3.4 GP and Other FHS Prescribing continues to contribute a significant projected underspend position to the overall financial position. This is predominantly as a result of prescription volumes being considerably lower than Plan, with pricing also being marginally lower than expected. Ongoing regular monitoring of the local and regional Prescribing financial position is undertaken within multi-disciplinary meetings.
- 4.3.5 Other Primary Care Service projected overspend is mainly driven by the share of cost pressure relating to GP 2C practices.
- 4.3.6 National discussions in relation to NHS-employed staff pay award for 2022/23 are continuing. The baseline budget uplift received from NHS Tayside was set at 2%, however it is acknowledged that an offer to staff has been made which is higher than this. As in previous years, it is assumed that additional funding will be received from Scottish Government should the pay award be higher than budget uplift to offset the increased cost.
- 4.3.7 Members of the IJB will be aware that Angus and Perth and Kinross IJBs provide Lead Partner (formerly referred to as Hosted Services) arrangements for some services on behalf of Dundee IJB and a number of services are led by Dundee on behalf of Angus and Perth and Kinross. These are subject to a risk sharing agreement whereby any over or underspends are reallocated across the three Tayside IJBs at the end of the financial year. The financial monitoring position of these services in their totality are reflected in each of the IJB's financial monitoring reports and for information purposes the projected net impact of these services on each IJB's budgeted bottom line figure is noted. More detail of the recharges from Angus and Perth and Kinross IJBs to Dundee IJB are noted in Appendix 3. This shows net impact of hosted services to Dundee being an increased cost implication of £473k which mainly relates to higher spend within Out of Hours and Forensic Medical Services led by Angus IJB.

4.3.8 Members will also be aware that In-Patient Mental Health services are also a delegated function to Tayside IJB's, having previously been Hosted by Perth & Kinross IJB. In early 2020/21, the operational management of these services was returned to NHS Tayside, however under health and social care integration legislation the strategic planning of these services remains delegated to the 3 Tayside Integration Joint Boards. Discussions continue with NHS Tayside around financial risk sharing arrangements for these services however there is unlikely to be any resultant financial risk to Dundee IJB in 2022/23.

# 4.4 Services Delegated from Dundee City Council

- 4.4.1 The financial projection for services delegated from Dundee City Council to the IJB shows an anticipated underspend of (£159k).
- 4.4.2 Key drivers of underspend include vacancies across various teams and grades, and also lower activity in some areas as services continue to return pre-pandemic levels.
- 4.4.3 Key drivers of overspend includes ongoing lower income levels (due to lower activity levels), and an assumed additional cost pressure against potential pay award agreements.
- 4.4.4 National and local conversations continue in relation to pay award settlement for Dundee City Council-employed staff. The IJB's 2022/23 Budget included an assumption of 2% pay award against a flat-cash settlement from Dundee City Council, with this cost pressure being incorporated into the overall financial plan. It is now acknowledged that the pay award settlement will be higher than this, resulting in an additional unplanned cost pressure for 2022/23. At this stage, while Trade Union Members are balloted on the offer and a share of additional funding from Dundee City Council is not confirmed, the final cost implication for the IJB is not yet known, however a prudent assumption of additional £1.4m charge has been incorporated into the current position.

# 4.5 Financial Impact of the COVID-19 Response

- 4.5.1 Dundee Health and Social Care Partnership continues to incur additional expenditure associated with the response to the Covid19 pandemic and the Scottish Government provided additional funding throughout 2020/21 and 2021/22 to support these additional costs which included provision for unforeseen additional expenditure at the year-end period due to the uncertainty of a range of costs. The Scottish Government instructed that any surplus funding at the year-end would sit as earmarked for Covid-19 in IJB's reserve balances. Dundee IJB currently has a total of £15.6m of Covid19 reserves, which must be drawn down to meet additional ongoing Covid19 related demands on delegated services in 2022/23. The Scottish Government has confirmed that no further additional funding will be made available.
- 4.5.2 The latest financial summary as submitted to the Scottish Government in September 2022 (after Month 5 2022/23) is as follows:

Mobilisation Expenditure Area	2022/23Projected2021/22COVID-19COVID-19AdditionalAdditionalSpend (As atExpenditureAug – M5)		2020/21 COVID-19 Additional Expenditure	
	£000	£000	£000	
Additional Care Home Placements	0	0	336	
PPE	70	192	157	
Additional Staff Cover / Temporary Staff	3,002*	2,659	2,817	
Provider Sustainability Payments	1,076	2,538	4,379	
IT / Telephony	34	0	50	
Additional Family Health Services Contractor Costs	189	143	678	

Table 1

Additional Family Health Services Prescribing Costs	0	226	0
Loss of Charging Income	0	1,028	1,350
Additional Equipment and Maintenance	47	336	189
Primary Care	266	197	0
Additional Services within Remobilisation Plan	0	484	0
Other Costs	202	119	114
Anticipated Underachievement of Savings	0	0	200
Total Mobilisation Costs	4,886	7,922	10,271

\*Includes share of additional Covid19 costs for regional In-Patient Mental Health (£1,063k)

- 4.5.3 Based on the current financial information and projected spend profile, the available Covid-19 Reserves balance will be sufficient to fully cover the anticipated additional expenditure during 2022/23
- 4.5.4 The Scottish Government ended the financial support offered to social care providers throughout the pandemic funded through IJB remobilisation funding on 30 June 2022. However, some ongoing support under the Social Care Staff Support fund remains in place along with financial support arrangements for testing and vaccinations until 31 March 2023. This element has been the most significant cost within the remobilisation plan to date and included continued payment of underoccupancy payments to care homes (until the end of October 2021), payments for additional staff sickness and cover and additional PPE.
- 4.5.5 The providers financial support claim process involves assessment and scrutiny as well as benchmarking where possible by contracts officers and commissioning leads with a recommendation made to the Chief Finance Officer of Dundee IJB as to the reasonableness of the request. The Chief Finance Officer considers these recommendations and other considerations prior to authorising additional provider payments.
- 4.5.6 Any future year or ongoing financial implications relating to additional Covid-19 costs continues to be reviewed and funding options considered. Where expenditure relates to new ways of working or other strategic priorities, this will be considered during the annual financial planning and budget setting process with a view to identifying recurring funding. Any appropriate reports will be presented to the IJB.
- 4.5.7 There have been a number of significant changes to Public Health policies in relation to Covid19 over the summer, which has resulted in the profile of Covid19 spend reducing significantly compared to when funding was provided to IJBs for Covid19 purposes. In response to this, the Scottish Government has recently written to IJB Chief Officers and Chief Finance Officers to intimate their intention to reclaim surplus Covid19 reserves to be redistributed across the sector to meet current Covid19 priorities. At this stage, the details in relation to process, values and timescale have not yet been confirmed.

# 4.6 Reserves Position

4.6.1 The IJB's reserves position significantly improved at the year ended 31<sup>st</sup> March 2022 as a result of the IJB generating an operational surplus of £7,839k during 2021/22 and the impact of the release of significant funding to all IJB's by the Scottish Government for specific initiatives to be held as earmarked reserves. This results in the IJB having total committed reserves of £29,065k and uncommitted reserves of £9,933k. These values are currently subject to annual external Audit processes. This leaves the IJB with more flexibility to respond to unexpected financial challenges and provides the opportunity for transition funding for transformation of services. The reserves position is noted in Table 2 below:

Table 2		
Reserve Purpose	Reserves Balance @ 31/3/22	Revised Reserves Balance
	£k	£k
Mental Health	1,825	1,825
Primary Care	4,995	4,995
Service specific	1,947	1,947
Community Living Change Fund	613	613
NHST - shifting balance of care	1,600	1,600
ADP	1,220	1,220
Covid-19	15,595	15,595
Analogue to Digital Grant	876	876
Other Staffing	394	394
Additional GP Capacity*		132
Total Committed Reserves	29,065	29,197
General Reserves (Uncommitted)	9,933	9,801

\*Per DIJB62-2022

- 4.6.2 As agreed at IJB meeting on 26 August 2022, per Agenda Note DIJB62-2022, an additional Earmarked Reserve has now been created to fund additional GP capacity during the next 2 years.
- 4.6.3 Scottish Government funding in relation to Primary Care Improvement Fund, Mental Health Strategy Action 15 Workforce and Alcohol and Drugs Partnerships can only be spent on these areas and reserve balances will be taken into consideration for these funds by the Scottish Government when releasing further in-year funding.
- 4.6.4 In relation to Primary Care Improvement funding, the Scottish Government has recently confirmed that the total value of the earmarked reserves for this purpose held by IJBs across the country has now been taken into account as part of the overall available funding and therefore IJBs must use their reserves and will only receive additional funding for their investment programme once this has been fully utilised. Overall funding will therefore be restricted to the reserves plus the difference between the original annual funding allocation and those reserve balances nb an overall reduction in this years assumed available funding. This has had an impact on the IJB's ability to fully implement the Primary Care Improvement Plan.
- 4.6.5 Given the potential reclaim of Covid19 reserves, the Scottish Government's funding changes to Primary Care Improvement Funding and anticipated restrictions in Mental Health Action 15 and Alcohol and Drug Partnership funding, a significant portion of Committed Reserves will be utilised during 2022/23. Plans to ensure the IJB benefits from utilising some of its available reserves through short term targeted investment in supporting transformation, supporting necessary infrastructure and to reduce waiting times which will support the delivery of the IJB's Strategic and Commissioning Plan will be brought to the IJB for approval to the December 2022 IJB meeting.

# 5.0 POLICY IMPLICATIONS

5.1 This report has been screened for any policy implications in respect of Equality Impact Assessment. There are no major issues.

### 6.0 RISK ASSESSMENT

Risk 1 Description	There is a significant risk that the IJB is unable to deliver a balanced budget over the financial year.
Risk Category	Financial
Inherent Risk Level	Likelihood 2 x Impact 4 = Risk Scoring 8 (which is a High Risk Level)
Mitigating Actions (including timescales and resources)	Regular financial monitoring reports to the IJB will highlight issues raised.
Residual Risk Level	Likelihood 2 x Impact 3 = Risk Scoring 6 (which is a Moderate Risk Level)
Planned Risk Level	Likelihood 2 x Impact 3 = Risk Scoring 6 (which is a Moderate Risk Level)
Approval recommendation	While the inherent risk levels are high, the impact of the planned actions reduce the risk and therefore the risk should be accepted.

# 7.0 CONSULTATIONS

7.1 The Chief Officer and the Clerk were consulted in the preparation of this report.

# 8.0 DIRECTIONS

8.1 The Integration Joint Board requires a mechanism to action its strategic commissioning plans and this is provided for in sections 26 to 28 of the Public Bodies (Joint Working) (Scotland) Act 2014. This mechanism takes the form of binding directions from the Integration Joint Board to one or both of Dundee City Council and NHS Tayside.

Direction Required to Dundee City Council, NHS Tayside or Both	Direction to:	
	1. No Direction Required	$\checkmark$
	2. Dundee City Council	
	3. NHS Tayside	
	4. Dundee City Council and NHS Tayside	

# 9.0 BACKGROUND PAPERS

9.1 None.

Dave Berry Chief Finance Officer Date: 27 September 2022

						Appendix
DUNDEE INTEGRATED JOINT BOARD - HEA	LTH & SOCIA	L CARE PARTN	NERSHIP - FIN	ANCE REPOR	F 2022/23	Aug-2
	Dundee 0	City Council	N	HST	Partners	hip Total
		d Services	Dundee Delegated			
	Net Budget £,000	Forecast Overspend / (Underspend) £,000	Net Budget £,000	Forecast Overspend / (Underspend) £,000	Net Budget £,000	Forecast Overspend (Underspend £,000
Older Peoples Services	45,848	85	16,482	690	62,331	77
Mental Health	3,182	54	4,065	160	7,247	21
Learning Disability	30,759	208	1,526	(68)	32,285	14
Physical Disabilities	6,127	(266)	0	0	6,127	(266
Drug and Alcohol Recovery Service	3,468	(363)	3,735	203	7,203	(160
Community Nurse Services/AHP/Other Adult	-807	(98)	14,697	(176)	13,889	(274
Lead Partner Services			22,317	(864)	22,317	(864
Other Dundee Services / Support / Mgmt	10,775	221	30,508	(611)	41,282	(390
Centrally Managed Budgets			-153	71	(153)	7
Total Health and Community Care Services	99,352	(159)	93,177	(595)	192,528	(753
Prescribing (FHS)			33,465	(1,621)	33,465	(1,621
Other FHS Prescribing			-687	(340)	(687)	(340
General Medical Services			27,955	499	27,955	49
FHS - Cash Limited & Non Cash Limited			21,433	2	21,433	
Large Hospital Set Aside			18,200	0	18,200	
Total	99,352	(159)	193,542	(2,055)	292,894	(2,21
Net Effect of Lead Partner Services*			(4,379)	473	(4,379)	47
Grand Total	99,352	(159)	189,163	(1,581)	288,515	(1,740

\*Lead Partner Services (formerly known as 'Hosted Services') - Net Impact of Risk Sharing Adjustment

						Appendix	
DUNDEE INTEGRATED JOINT BOARD - HEALTH	& SOCIAL CARE	PARTNERSHIP	- FINANCE REPO	RT 2022/23		Aug-2	
	Dundee City Council Delegated Services		NHST Dundee Delegated Services		Partnership Total		
	Annual Budget £,000	Forecast Overspend /	Annual Budget £,000	Forecast Overspend /	Annual Budget £,000	Forecast Overspend / (Underspend) £,000	
Psych Of Old Age (In Pat)			4,611	224	4,611	22	
Older People Serv Ecs			268	-8			
Older Peoples ServCommunity			686	90		9	
ljb Medicine for Elderly			5,724	483	,	48	
Medical ( P.O.A)			742	215		21	
Psy Of Old Age - Community			2,322	-335	,	-33	
Medical (MFE)			2,129	20	, -	2	
Care at Home	20,835	1,368			20,835	1,36	
Care Homes	27,860	-410			27,860	-41	
Day Services	1,098	37			1,098	3	
Respite	587	-163			587	-16	
Accommodation with Support	224	79			224	7	
Other	-4,756	-827			-4,756	-82	
Older Peoples Services	45,848	85	16,482	690	62,331	77	
Community Mental Health Team			4,065	160	4,065	16	
Care at Home	101	14	4,005	100	,		
	181	14			181 334	1	
Care Homes	334	310				31	
Day Services	67	-22			67	-2	
Respite	0	42			0	4	
Accommodation with Support	4,518	82			4,518	8	
Other	-1,918	-372			-1,918	-37	
Mental Health	3,182	54	4,065	160	7,247	21	
Learning Disability (Dundee)			1,526	-68	1,526	-6	
	<b>FFA</b>	00	1,520	-00-		-c ç	
Care at Home	-551	98			-551		
Care Homes	3,092	-164			3,092	-16	
Day Services	7,980	1,002			7,980	1,00	
Respite	575	149			575	14	
Accommodation with Support	21,733	-151			21,733	-15	
Other	-2,070	-727			-2,070	-72	
Learning Disability	30,759	208	1,526	-68	32,285	14	
Care at Home	703	-58			703	-5	
Care Homes	2,040	-30			2,040		
Day Services	1,058	13			1,058	1	
Respite	50	-50			50		
Accommodation with Support	483	-50 -138			483	-13	
Other	1,793	-136			1,793	-10	
other	1,793	-2			1,793		
Physical Disabilities	6,127	-266	0	0	6,127	-26	
Dundee Drug Alcohol Recovery			3,735	203	3,735	20	
Care at Home	2,470	0	0,700	200	2,470		
Care Homes	2,470	46			2,470		
Day Services	0	40			0	2	
		•					
Respite	0	0			0		
Accommodation with Support	0	-101			0	-1(	
Other	998	-309			998	-30	
Drug and Alcohol Recovery Service	3,468	-363	3,735	203	7,203	-16	

	Dundee City Council Delegated Services		NHST Dundee Delegated Services		Partnership Total	
	Annual Budget £,000	Forecast Overspend /	Annual Budget £,000	Forecast Overspend / (Underspend) £,000	Annual Budget £,000	Forecast Overspend / (Underspend) £,000
8						
A.H.P.S Admin			454	25	454	2
Physio + Occupational Therapy			6,177	-146	6,177	-14
Nursing Services (Adult)			7,289	-4	7,289	
Community Supplies - Adult			315	54	315	5
Anticoagulation Other Adult Services	-807	-98	461	-105	461 -807	-10 -9
Adult Services	-807	-98	14,697	-176	13,889	-27
Palliative Care - Dundee			3,062	-103	3,062	-10
Palliative Care - Medical			1,343	15	1,343	1
Palliative Care - Angus			375	25	375	2
Palliative Care - Perth			1,875	-61	1,875	-6
Brain Injury			1,873	-109	1,873	-10
Dietetics (Tayside)			3,380	25	3,380	2
Sexual & Reproductive Health			2,349	-230	2,349	-23
Medical Advisory Service			170	-90	170	-9
Homeopathy			30	7	30	
Tayside Health Arts Trust			75	0	75	
Psychological Therapies			5,625	-251	5,625	-25
Psychotherapy (Tayside)			968	48	968	4
Perinatal Infant Mental Health			275	0	275	
Learning Disability (Tay Ahp)			915	-140	915	-14
Lead Partner Services	0	0	22,317	-864	22,317	-86
Working Health Services			0	18	0	1
The Corner			448	-12	448	-1
ljb Management			791	-120	791	-12
Partnership Funding			25,571	0	25,571	
Urgent Care			1,402	-156	1,402	-15
Health Inequalities			773	-45	773	-4
Keep Well			608	-195	608	-19
Primary Care			915	-100	915	-10
Support Services / Management Costs	10,775	221			10,775	22
Other Dundee Services / Support / Mgmt	10,775	221	30,508	-611	41,282	-39
Centrally Managed Budget			-153	71	-153	7
Total Health and Community Care Services	99,352	-159	93,177	-595	192,528	-75
Other Contractors						
FHS Drugs Prescribing			33,465	-1,621	33,465	-1,62
Other FHS Prescribing			-687	-340	-687	-34
General Medical Services			27,955	499	27,955	49
FHS - Cash Limited & Non Cash Limited			21,433	2	21,433	
Large Hospital Set Aside			18,200	0	18,200	
Grand H&SCP	99,352	-159	193,542	-2,055	292,894	-2,21
Load Dartner Canicas Dark arres Out			40 505	4.10	40 505	
Lead Partner Services Recharges Out			-13,505	148	,	14
Lead Partner Services Recharges In			9,125	325	9,125	32
Adjustment			-4,379	473	-4,379	47
Grand Total	99,352	-159	189,163	-1,581	288,515	-1,74

NHS Tayside - Lead Partner Services Hosted by Integrated Joint Boards					
Recharge to Dundee IJB					
Risk Sharing Agreement - August 2022					
	Annual Budget £000s	Forecast Over / (Underspend) £000s	Dundee Share of Variance £000s		
Lead Partner Services - Angus					
Forensic Service	1,055	230	91		
Out of Hours	8,302	800	315		
Locality Pharmacy	2,307	0	0		
Tayside Continence Service	1,532	67	26		
Speech Therapy (Tayside)	1,250	(63)	(25)		
Sub-total	14,445	1,034	407		
Apprenticeship Levy & Balance of Savings Target	(95)	32	13		
Total Lead Partner Services - Angus	14,350	1,066	420		
Lead Partner Services - Perth & Kinross					
Prison Health Services	4,104	(152)	(60)		
Public Dental Service	1,501	47	19		
Podiatry (Tayside)	3,351	(383)	(151)		
Sub-total	8,955	(487)	(192)		
Apprenticeship Levy & Balance of Savings Target	(145)	247	97		
Total Lead Partner Services - Perth&Kinross	8,811	(240)	(95)		
Total Lead Partner Services from Angus and P&K	9,125		325		