



REPORT TO: HEALTH AND SOCIAL CARE INTEGRATION JOINT BOARD
REPORT ON: AUDIT SCOTLAND – ANNUAL AUDIT PLAN 2022/23
REPORT BY: CHIEF FINANCE OFFICER
REPORT NO: DIJB18-2023

1.0 PURPOSE OF REPORT

1.1 The purpose of this report is to note and approve the proposed Dundee Integration Joint Board Annual Audit Plan 2022/23 as submitted by the IJB's appointed External Auditor (Audit Scotland).

2.0 RECOMMENDATIONS

It is recommended that the Integration Joint Board (IJB):

- 2.1 Notes the content of this report;
- 2.2 Approves the proposed Audit Plan for 2022/23 as submitted by Audit Scotland (attached as Appendix 1).

3.0 FINANCIAL IMPLICATIONS

3.1 The cost of the annual audit fee is £31,740 and provision for this has been made within the IJB's 2022/23 budget.

4.0 MAIN TEXT

4.1 Dundee Integration Joint Board's (IJB) assigned External Auditor for 2022/23 is Audit Scotland who have produced their Annual Audit Plan in relation to the 2022/23 financial year. This plan contains an overview of the planned scope and timing of their audit work and is carried out in accordance with International Standards on Auditing (ISAs), and the Code of Audit Practice. This plan sets out the independent auditors work necessary to provide an opinion on the annual accounts and to meet the wider scope requirements of public sector audit. The wider scope of public audit includes assessing arrangements for financial sustainability, financial management, vision, leadership and governance and use of resources to improve outcomes.

4.2 In preparing this audit plan, Audit Scotland has drawn from a wide range of information such as IJB reports and other published documentation, attendance at IJB meetings and discussions with management and have identified a number of main risk areas in relation to Dundee IJB. These are categorised as being financial statements risks and wider dimension risks with associated audit testing noted within the plan under Exhibit 2 of the auditor's report. The financial statement issues and risks are summarised below and it should be noted that there are no identified local wider scope audit risks for 2022/23:

- 1) Risk of material misstatement due to fraud caused by management override of controls
- 2) Accounting treatment of Covid-19 reserve balance clawback from IJBs by Scottish Government

- 4.3 Once the audit is complete, Audit Scotland will submit an independent auditor's report to the members of Dundee City Integration Joint Board and the Accounts Commission, summarising the results of the audit of the annual accounts. They will also provide the IJB and the Controller of Audit with an annual report on the audit containing observations and recommendations on significant matters which have arisen in the course of the audit.
- 4.4 The Local Authority Accounts (Scotland) Regulations 2014 require local authorities to 'aim to approve the audited accounts for signature no later than 30 September immediately following the financial year to which the accounts relate' and that the signed accounts 'must be published no later than 31 October'. Due to the legacy of the late completion of prior year audits due to Covid-19 and ongoing resourcing challenges within Audit Scotland, they are unable to complete the IJB's audit by the 30 September or in time to publish the audited accounts by 31 October. It is proposed to submit the IJB's draft accounts to Audit Scotland by the 30th June 2023 with the final Independent Auditors report and IJB final audited accounts presented to the meeting of the Performance and Audit Committee on the 22nd November 2023.
- 4.5 The annual audit fee set for Dundee City Integration Joint Board is £31,740 for 2022/23 (£27,960 for 2021/22). This higher cost of audit is a reflection of the current audit market which includes increased regulatory expectations and a widening scope of the audit work.
- 4.6 While the appointment of the external auditor of Dundee City IJB for the period 2022/23 to 2026/27 continues to be Audit Scotland, IJB members should note that services will be provided by a new external audit team to Dundee IJB who have significant previous experience of working with the health and social care sector.

5.0 POLICY IMPLICATIONS

- 5.1 This report has been subject to the Pre-IIA Screening Tool and does not make any recommendations for change to strategy, policy, procedures, services or funding and so has not been subject to an Integrated Impact Assessment. An appropriate senior manager has reviewed and agreed with this assessment.

6.0 RISK ASSESSMENT

- 6.1 This report has not been subject to a risk assessment as it forms part of the IJB's statutory governance process. Any risks identified through the annual accounts process will be reflected in the relevant Integration Joint Board or Performance and Audit Committee Reports.

7.0 CONSULTATIONS

- 7.1 The Chief Officer, Audit Scotland and the Clerk were consulted in the preparation of this report.

8.0 DIRECTIONS

8.1 The Integration Joint Board requires a mechanism to action its strategic commissioning plans and this is provided for in sections 26 to 28 of the Public Bodies (Joint Working)(Scotland) Act 2014. This mechanism takes the form of binding directions from the Integration Joint Board to one or both of Dundee City Council and NHS Tayside.

Direction Required to Dundee City Council, NHS Tayside or Both	Direction to:	
	1. No Direction Required	X
	2. Dundee City Council	
	3. NHS Tayside	
	4. Dundee City Council and NHS Tayside	

9.0 BACKGROUND PAPERS

9.1 None.

Dave Berry
Chief Finance Officer

DATE: 23th March 2023

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Dundee City IJB

Annual Audit Plan 2022/23



Prepared for Dundee City Integration Joint Board
March 2023

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Introduction

Summary of planned audit work

1. This document summarises the work plan for our 2022/23 external audit of Dundee City IJB. The main elements of our work include:

- an audit of the 2022/23 annual accounts to support our opinions on the financial statements
- an audit opinion on the other statutory information published within the annual accounts, including the Management Commentary, the Governance Statement and the audited part of the Remuneration Report
- consideration of arrangements in relation to the wider scope areas
- consideration of Best Value arrangements.

Audit Appointment

2. We are pleased to be appointed as the external auditor of Dundee City IJB for the period 2022/23 to 2026/27 inclusive. [Appendix 1](#) sets out the members of the new external audit team along with a summary of their previous experience.

3. In the first year of the audit appointment, we invest significant time gaining an understanding of your business and identifying and assessing the risks of material misstatement to the financial statements. We keep our assessment of risks under review as the audit progresses. We will inform you of any significant changes in assessed risks and any resulting changes in our planned audit work that emerge during the course of the year.

4. The audit team will actively engage with you over the course of the audit to ensure our audit work continues to be focused on risk.

Adding value

5. We aim to add value to Dundee City IJB through our external audit work by being constructive and forward looking, by identifying areas for improvement and by recommending and encouraging good practice. We will also attend meetings of the Performance and Audit Committee and actively participate in discussions relevant to the audit. In doing so we intend to help Dundee City IJB promote improved standards of governance, better management and decision making, and more effective use of resources.

Respective responsibilities of the auditor and Audited Body

6. The [Code of Audit Practice 2021](#) sets out in detail the respective responsibilities of the auditor and the Dundee City IJB. Key responsibilities are summarised below.

Auditor responsibilities

7. Our responsibilities as independent auditors are established by the Local Government (Scotland) Act 1973 and the [Code of Audit Practice](#) (including [supplementary guidance](#)) and guided by the Financial Reporting Council's Ethical Standard.

8. Auditors in the public sector give an independent opinion on the financial statements and other information within the annual accounts. We also review and report on the wider scope arrangements in place at Dundee City IJB. In doing this, we aim to support improvement and accountability.

Dundee City IJB's responsibilities

9. The IJB is responsible for maintaining accounting records and preparing financial statements that give a true and fair view.

10. The IJB also has responsibility for ensuring the proper financial stewardship of public funds, compliance with relevant legislation and establishing effective arrangements for governance, propriety and regularity that enable them to deliver their objectives.

11. The audit of the annual report and accounts does not relieve management or the Performance and Audit Committee, as those charged with governance, of their responsibilities.

Communication of fraud or suspected fraud

12. In line with ISA 240, in presenting this plan to the Performance and Audit Committee we seek confirmation from those charged with governance of any instances of actual, suspected or alleged fraud that should be brought to our attention. Should members of the committee or board have any such knowledge or concerns relating to the risk of fraud within Dundee City IJB, we invite them to communicate this to the appointed auditor for consideration. Similar assurances will be sought as part of the audit completion process.

Financial statements audit planning

Introduction

13. The annual accounts are an essential part of demonstrating the IJB's stewardship of resources and its performance in the use of those resources.

14. Our approach to the audit of the 2022/23 financial statements has been designed to support the appointed auditor's opinion as to whether the annual accounts give a true and fair view of Dundee City IJB's finances for the year ended 31 March 2023, and have been properly prepared in accordance with the Code of Practice on Local Authority Accounting in the United Kingdom (the Code 2022/23).

Materiality

15. The concept of materiality is applied by auditors in planning and performing the audit, and in evaluating the effect of any uncorrected misstatements on the financial statements. We are required to plan our audit to obtain reasonable assurance that the financial statements are free from material misstatement. The assessment of what is material is a matter of professional judgement over both the amount and the nature of the misstatement.

Materiality levels for the 2022/23 audit

16. We assess materiality at different levels as detailed in [Exhibit 1](#) on page [6](#), along with the materiality levels set out for the 2022/23 audit of Dundee City IJB.

Exhibit 1

Materiality levels set for 2022/23 audit

Materiality	Amount
<p>Planning materiality: This is the figure we calculate to assess the overall impact of audit adjustments on the financial statements. It is set based on our assessment of the needs of the users of the financial statements and the nature of the Dundee City IJB's operations. For the year ended 31 March 2023 we have set our materiality at 2 per cent gross of gross expenditure based on the audited financial statements for 2021/22.</p>	£6.0 million
<p>Performance materiality: This acts as a trigger point. If the aggregate of errors identified during the financial statements audit exceeds performance materiality, this could indicate that further audit procedures should be considered. Using our professional judgement, we have assessed performance materiality at 75 per cent of planning materiality.</p>	£4.5 million
<p>Reporting threshold: We are required to report to those charged with governance on all unadjusted misstatements more than the 'reporting threshold' amount. This has been capped at the maximum amount allowable under Audit Scotland's audit approach.</p>	£0.25 million

Source: Audit Scotland

Significant risks of material misstatement and other risks of material misstatement for the 2022/23 financial statements

17. We focus our work on the areas of highest risk. As part of our planning process, we prepare a risk assessment highlighting the audit risks relating to each of the main financial systems relevant to the production of the financial statements.

18. Our risk assessment draws on our cumulative knowledge and consideration of major transaction streams, key systems of internal control and risk management processes. It is also informed by our discussions with management, meetings with internal audit, attendance at committees and review of other relevant information.

19. Based on our risk assessment process, we identify significant risks of material misstatement to the financial statements. These are the risks which have the greatest impact on our planned audit procedures. We also identify any other non-significant risks of material misstatement that require a specific audit response over and above our standard audit procedures. [Exhibit 2](#) on page 7 summarises the nature of these risks, the sources of assurance from management arrangements, and the further audit procedures we plan to perform to gain assurance over these risks.

Exhibit 2**Significant and non-significant risks of material misstatement for the 2022/23 financial statements**

Nature of risk	Sources of assurance	Planned audit response
Significant risks of material misstatement		
<p>1. Risk of material misstatement due to fraud caused by management override of controls</p> <p>As stated in International Standard on Auditing (UK) 240, management is in a unique position to perpetrate fraud because of management's ability to override controls that otherwise appear to be operating effectively.</p>	<p>Owing to the nature of this risk, assurances from management are not applicable in this instance.</p>	<p>Agreement of balances and income to Dundee City Council and NHS Tayside financial reports / ledger / correspondence.</p> <p>Auditor assurances will be obtained from the auditors of Dundee City Council and NHS Tayside over the controls which ensure completeness, accuracy and allocation of income and expenditure.</p> <p>Review of year-end consolidation of expenditure reports from Dundee City Council and NHS Tayside, including examining any significant adjustments.</p>
Other non-significant risks of material misstatement		
<p>2. Accounting treatment of Covid-19 reserve balance clawback from IJBs by Scottish Government</p> <p>In February 2023, NHS Tayside was advised that its 2022/23 revenue resource allocation would be reduced for the unspent Covid-19 reserve balances that the Scottish Government has clawed back from IJBs.</p> <p>This will be reflected in a corresponding reduction in NHS Tayside's contribution to Dundee City IJB of £10.3 million for 2022/23.</p> <p>The clawback amount was determined based on period 8 expenditure and may be further adjusted as a result of actual Covid-19 expenditure in 2023.</p> <p>It will be important that Dundee City IJB and NHS Tayside account for this on a consistent basis.</p>	<p>The clawback arrangements have been communicated by the Scottish Government</p>	<p>Verify clawback values to IJB working papers, NHS Tayside audited accounts, budget monitoring reports or schedules.</p> <p>Review accounting treatment against accounting requirements agreed with Scottish Government and confirm this is adequately disclosed in Dundee City IJB's 2022/23 Annual Accounts.</p>

Source: Audit Scotland

20. As set out in International Standard on Auditing (UK) 240: *The auditor's responsibilities relating to fraud in an audit of financial statement*, there is a presumed risk of fraud over the recognition of income. There is a risk that income may be misstated resulting in a material misstatement in the annual accounts. We have rebutted this risk for the IJB as it is wholly funded by NHS Tayside and Dundee City Council.

21. In line with Practice Note 10: *Audit of financial statements and regularity of public sector bodies in the United Kingdom*, as most public-sector bodies are net spending bodies, the risk of material misstatement due to fraud related to expenditure recognition may in some cases be greater than the risk relating to revenue recognition. We have rebutted this risk for the IJB as it does not directly incur expenditure or employ staff (other than appointing the Chief Officer and Chief Finance Officer). All expenditure is incurred and processed through the financial systems of the partner bodies and there is limited scope for the IJB to manipulate this.

22. As a result, our audit plan does not include any specific work in these areas in addition to our standard audit procedures.

Revisions to ISA (UK) 315 on auditors' responsibility to identify and assess the risks of material misstatement

23. The revised International Standard on Auditing (UK) 315 includes a revised requirement for auditors to understand a body's use of IT, as part of our understanding of the wider control environment, and to consider the related risks.

24. As part of our 2022/23 audit planning work, we will request assurances of the partners IT systems, on which the IJB relies, to obtain an understanding of the use of IT in financial reporting. This will consider the nature and characteristics of the IT applications and IT infrastructure. It will also include consideration of any risks related to national IT systems, and assurances over the operation and reliability of these systems during the year.

25. Any risks of material misstatement identified from the assessment of partner IT systems and infrastructure will be communicated to management and reflected in our approach to the audit of the 2022/23 financial statements.

Audit of Management Commentary, Governance Statement, and audited part of the Remuneration Report

26. In addition to the appointed auditor's opinion of the financial statements, the Accounts Commission prescribes that the appointed auditor should provide opinions as to whether the Management Commentary, Governance Statement, and audited part of the Remuneration Report, have been compiled in accordance with the appropriate regulations and frameworks and are consistent with the financial statements.

27. To inform these opinions we will consider whether the disclosures within each statement comply with the requirements of the applicable guidance, and confirm that relevant information reflects the contents of the financial statements and other supporting documentation.

28. Based on our knowledge of the audit, and the established procedures in place to produce these statements, we have not identified any specific risks to be communicated to those charged with governance.

Wider Scope and Best Value

Introduction

29. The [Code of Audit Practice](#) sets out the four areas that frame the wider scope of public sector audit. The Code of Audit Practice requires auditors to consider the adequacy of the arrangements in place for the wider scope areas in audited bodies.

30. In summary, the four wider scope areas cover the following:

- **Financial management** means having sound financial control processes. We will consider these arrangements and comment on financial management in our Annual Audit Report.
- **Financial sustainability** – as auditors, we consider the appropriateness of the use of the going concern basis of accounting as part of the annual audit and comment on the 2022/23 financial position and sustainability in our Annual Audit Report.
- **Vision, leadership and governance** – we will conclude on the arrangements in place to deliver the vision, strategy and priorities of the IJB. We also consider the effectiveness of the governance arrangements.
- **Use of resources to improve outcomes** – auditors have a duty to be satisfied that bodies that fall within section 106 of the 1973 Act have made proper arrangements to secure Best Value. We will consider how the IJB demonstrates that it is meeting its Best Value responsibilities and will report our findings as part of our Annual Audit Report.

Wider scope risks

31. Our planned work on our wider scope responsibilities is risk based and proportionate. We have not identified any local wider scope audit risks for the 2022/23 audit of the IJB. Progress on the outstanding recommendations identified in prior years will be followed-up with management during the course of the 2022/23 audit.

Reporting arrangements, timetable, and audit fee

Reporting arrangements

32. Audit reporting is the visible output for the annual audit. The Annual Audit Plan and the outputs set out in [Exhibit 3](#), and any other outputs on matters of public interest will be published on Audit Scotland's website: www.audit-scotland.gov.uk.

33. Matters arising from our audit will be reported on a timely basis and will include agreed action plans. Draft management reports will be issued to the relevant officers to confirm factual accuracy, prior to the issue and publication of final reports.

34. We will provide an independent auditor's report (audit certificate) to Dundee City IJB and the Accounts Commission setting out our opinions on the annual accounts. We will also provide the IJB and the Accounts Commission with an annual report on the audit containing observations and recommendations on significant matters which have arisen during the audit.

35. [Exhibit 3](#) outlines target dates for our audit outputs.

Exhibit 3 2022/23 Audit outputs

Audit Output	Target date	Board / Performance and Audit Committee date
Annual Audit Plan	31 March 2023	19 April 2023
Independent Auditor's Report	30 November 2023	22 November 2023
Annual Audit Report	30 November 2023	22 November 2023

Source: Audit Scotland



36. The Local Authority Accounts (Scotland) Regulations 2014 require local authorities to 'aim to approve the audited accounts for signature no later than 30 September immediately following the financial year to which the accounts relate' and that the signed accounts 'must be published no later than 31 October'. Due to the legacy of the late completion of prior year audits due to Covid-19 and ongoing resourcing challenges within Audit Scotland, we are unable to complete the IJB's audit by the 30 September or in time to publish the audited accounts by 31 October. We acknowledge that this planned timetable is determined by the

availability of the audit process and not by the IJB which proposes to present unaudited accounts for audit by the 30 June 2023.

Timetable

37. To support an efficient audit, it is critical that a timetable is agreed with management for the production and audit of the accounts. A proposed timetable for the 2022/23 annual accounts is shown in [Exhibit 4](#).

Exhibit 4 Proposed annual accounts timetable

 Key stage	 Provisional Date
Consideration of the unaudited annual accounts by those charged with governance	21 June 2023 (Joint Board date)
Latest submission date for the receipt of the unaudited annual accounts with complete working papers package.	30 June 2023
Latest date for final clearance meeting with the Chief Finance Officer	To be arranged
Agreement of audited annual accounts for consideration by the Joint Board	To be arranged
Issue of Proposed Annual Audit Report to those charged with governance (along with Letter of Representation and proposed independent auditor's report)	15 November 2023
Joint Board meeting to approve and sign audited annual accounts	22 November 2023
Independent auditor's report certified by appointed auditor and Annual Audit Report finalised and issued	22 November 2023

Source: Audit Scotland

38. Covid-19 has had a considerable impact on the conduct and timeliness of the audit. We recognise that it is in the best interests of public accountability to get the reporting of audited accounts back to pre-pandemic timelines. We are identifying ways to work more efficiently to expedite the 2022/23 audits whilst at the same time maintaining high standards of quality.

39. We intend to take a hybrid approach to the 2022/23 audit with a blend of onsite and remote working. We will work closely with management to identify the most efficient audit approach and will keep timeframes and logistics for the completion of the audit under review. Progress will be discussed with officers over the course of the audit.

Audit fee

40. In determining the audit fee, we have taken account of the risk exposure of the IJB and the planned management assurances in place. The proposed audit fee for 2022/23 is £31,740 (£27,960 in 2021/22), an increase of 14 per cent.

41. Our fees have increased in 2022/23 and this is a reflection of the current audit market and the rising costs in delivering high quality audit work. There include increased regulatory expectations and a widening in the scope of audit work.

42. In setting the fee for 2022/23 we have assumed that Dundee City IJB has effective governance arrangements and will prepare comprehensive and accurate accounts for audit in line with the agreed timetable for the audit. The audit fee assumes there will be no major change in respect of the scope of the audit during the year and where our audit cannot proceed as planned, a supplementary fee may be levied.

Other matters

Internal audit

43. It is the responsibility of the IJB to establish adequate internal audit arrangements. We will review the internal audit plan and the results of internal audit's work. The Joint Board's internal audit function is provided by Fife, Tayside and Forth Valley Audit and Management Services (FTF), supported by Dundee City Council's internal audit section, and overseen by FTF's Chief Internal Auditor. We have reviewed internal audit's plan as part of our planning process. While we are not planning to place formal reliance on the work of internal audit in 2022/23, we will review internal audit reports and assess the impact of the findings on our financial statements and wider scope audit responsibilities.

Independence and objectivity

44. Auditors appointed by the Accounts Commission must comply with the [Code of Audit Practice](#) and relevant supporting guidance. When auditing the financial statements, auditors must also comply with professional standards issued by the Financial Reporting Council and those of the professional accountancy bodies. These standards impose stringent rules to ensure the independence and objectivity of auditors.

45. Audit Scotland has robust arrangements in place to ensure compliance with these standards including an annual '*fit and proper*' declaration for all members of staff. The arrangements are overseen by the Executive Director of Innovation and Quality, who serves as Audit Scotland's Ethics Partner.

46. Auditing and ethical standards require the appointed auditor to communicate any relationships that may affect the independence and objectivity of audit staff. The appointed auditor for the IJB is Brian Howarth, Audit Director. We are not aware of any such relationships pertaining to the audit of the IJB.

Audit Quality

47. Quality is at the core of public audit in Scotland and is the foundation for building consistency and confidence across all audit work. High quality audits provide assurance, add value, and can support public bodies to achieve their objectives.

48. Until 2021/22, the applicable audit quality standard was International Standard on Quality Control 1 (ISQC (UK) 1). This set out an audit practice's responsibilities for its system of quality control for audits. ISQC(UK) 1 has been replaced by two new audit quality standards: Internal Standards on Quality Management (ISQM (UK) 1) applicable from 15 December 2022 and (ISQM(UK) 2) effective for the 2023/24 audits. Work is underway at Audit Scotland to meet the requirements of these quality standards.

49. Audit Scotland is committed to delivering high quality audits. The foundation of our quality framework is our Audit Guide, which incorporates the application of professional auditing, quality and ethical standards and the [Code of Audit Practice](#) (and supplementary guidance) issued by Audit Scotland and approved by the Accounts Commission for Scotland. To ensure that we achieve the required quality standards, Audit Scotland conducts peer reviews and internal quality reviews. Additionally, the Institute of Chartered Accountants of England and Wales (ICAEW) have been commissioned to carry out external quality reviews.

50. As part of our commitment to quality and continuous improvement, Audit Scotland will periodically seek your views on the quality of our service provision. We welcome feedback at any time, and this may be directed to the appointed auditor.

Appendix 1. External audit team

51. The audit team involved in the audit of Dundee City IJB has significant experience in public sector audit as detailed below.



Brian Howarth, Audit Director

Brian is the appointed auditor for a portfolio of health, local government and central government bodies, including NHS Tayside, Dundee City Council, Dundee City IJB, Tayside Pension Fund and Perth and Kinross IJB. He has 30 years experience of public sector audit with Audit Scotland and is a member of the Chartered Institute of Management Accountants. Most recently Brian was the appointed auditor for NHS Fife and NHS Western Isles, as well as Fife Council, Inverclyde Council, North Lanarkshire Council, Moray Council and Comhairle nan Eilean Siar and the five IJBs in these areas.



Richard Smith, Senior Audit Manager

Richard has been leading the external audit team in Dundee since the 2020/21 financial year. To provide continuity for the new audit appointments, Richard is continuing as the Senior Audit Manager for the Dundee City Council and NHS Tayside audit teams for 2022/23, and is also taking on responsibility for the Dundee City IJB audit. He has 20 years experience of public sector audit with Audit Scotland covering health, local government, central government and further education sectors.



Mary O'Connor, Senior Auditor

Mary is the lead auditor for the 2022/23 audits of the Dundee City Health and Social Care Partnership and the Perth and Kinross Health and Social Care Partnership. She has extensive knowledge of audit within the public sector having been involved in public sector audit for the last 28 years. Mary has worked across local Government, health and central government bodies and has been involved in the audit of Integrated Joint Boards since their inception in 2014. Most recently Mary was the lead auditor for the Angus IJB audit and the Scottish Legal Aid Board and was also involved in the Angus Council, NHS Orkney and Fife Pension Fund audits.

52. The local audit team is supported by a specialist technical accounting team, all of whom have significant experience of public bodies and work with accounting regulatory bodies.

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Dundee City Integration Joint Board

Annual Audit Plan 2022/23

Audit Scotland's published material is available for download on the website in a number of formats. For information on our accessibility principles, please visit:

www.audit-scotland.gov.uk/accessibility

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