

## **DUNDEE CITY COUNCIL**

**REPORT TO: SOCIAL WORK AND HEALTH COMMITTEE – 10 DECEMBER 2012**

**REPORT ON: REPORT ON ARRANGEMENTS FOR MANAGING HIGH RISK OFFENDERS**

**REPORT BY: DIRECTOR OF SOCIAL WORK**

**REPORT NO: 472-2012**

### **1.0 PURPOSE OF REPORT**

- 1.1 This report summarises the fifth Annual Report on arrangements for managing high risk offenders across Tayside and covers the period 1 April 2011 - 31 March 2012.

The Management of Offenders etc (Scotland) Act 2005 introduced a statutory duty on Responsible Authorities - Local Authorities, Scottish Prison Service (SPS), Police and Health to establish joint arrangements for the assessment and management of the risk posed by certain offenders who pose a risk of harm to the public. The Responsible Authorities are required to keep the arrangements under review and publish an annual report.

Within Scotland the implementation of MAPPA has been a phased approach and currently extends to registered sex offenders (RSO) and Restricted Patients (RP's) only.

Restricted Patients (RP's) are defined within the Management of Offenders etc (Scotland) Act 2005 as persons who by virtue of their mental health are confined for treatment under current Mental Health legislation.

Work continues on a national basis to agree the arrangements for violent offenders however partners continue to work co-operatively in relation to violent offenders and risk management meetings are held within each local authority area on certain violent offenders.

- 1.2 A full copy of the report is attached to this report as an appendix.

### **2.0 RECOMMENDATIONS**

- 2.1 It is recommended that the Social Work and Health Committee:

- 2.1.1 notes the contents of this fifth annual report and the on-going developments in relation to high risk offenders,
- 2.1.2 instruct the Director of Social Work to inform Committee of any developments in relation to violent offenders,
- 2.1.3 instruct the Director of Social Work to present such reports to Committee on an annual basis,
- 2.1.4 concludes, that on the basis of the information provided, MAPPA continues to work well across Tayside.

### **3.0 FINANCIAL IMPLICATIONS**

- 3.1 There are no financial implications for the Council.

#### **4.0 MAIN TEXT**

- 4.1 Tayside Police and Social Work Departments across Tayside have been partners in managing and assessing offenders for many years. The introduction of the MAPPA strengthened this approach and enhanced arrangements, allowing other agencies including Health and the Voluntary sector, to be recognised for the significant role they have in relation to the management of offenders. This reflects the fact that managing risk within the community can be challenging and cuts across the organisational boundaries of many agencies. The public also have an important role to play.

MAPPA is the process whereby the assessment and sharing of information on offenders is managed. The Responsible Authorities and Duty to Co-operate agencies within Tayside continue to work collaboratively to ensure that the safety of the public remains paramount and have an agreed Memorandum of Understanding to facilitate this process. MAPPA is not in itself a separate agency but it is the mechanism through which agencies can fulfil their statutory duties and protect the public in a co-ordinated manner. Duty to Co-operate agencies are those who have regular contact with high risk offenders and include, for example, Apex and SERCO.

The management of high risk offenders is a complex task and this report reflects the contribution made by all agencies involved in MAPPA in Tayside. It sets out the commitment to continue to develop strong partnerships and explore new ways of working to address the challenges of protecting our communities from serious offenders

#### **4.2 Developments in MAPPA**

- 4.2.1 As reported in the last Annual report 2010/2011 an independent report was carried out in respect of the MAPPA Health Liaison post. In early 2012 the post was substantiated which ensures NHS Tayside remain a core member of MAPPA meetings and that there is a consistent approach to information sharing. The approach taken in Tayside is now being considered by a number of other local authorities.
- 4.2.2 Training has continued to be a significant priority to ensure that all agencies have an awareness of risk assessment and management. All Criminal Justice Social Workers throughout Tayside have now been trained and are using the nationally agreed Level of Service/Case Management Inventory (LS/CMI) risk and needs assessment tool.
- 4.2.3 Raising awareness of MAPPA and increasing understanding of risk has continued to be a significant priority. In Dundee the MAPPA Co-ordinator is closely linked with the lead officers in Child protection, Adult Protection and Dundee Violence Against Women Partnership through the Protecting People framework thus allowing for training events to be multi-focused and directed at a wide audience. Throughout 2011 and into 2012 the Protecting People group commissioned a one woman drama which incorporated all areas of the Protecting People agenda. This drama was staged in various locations throughout the city and in all secondary schools and was attended by a large number of the public, thus ensuring the message of public protection was heard all over Dundee. In November 2012 the Dundee Chief Officer's Engagement Event focussed on MAPPA with attendees from a wide range of agencies including Tayside Police, NHS Tayside, Housing and Child/Adult Protection.

#### **4.3 Statistics Of Note**

- as of 31 March 2012 there were 345 registered sex offenders within Tayside this is an increase of 18 offenders since March 2011.
- 340 (98.5%) of offenders across Tayside complied with their registration requirements, which is slightly higher than the 96.3% compliance rate of the previous report.
- 316 (91.5%) are assessed as presenting a low or medium risk of harm and the majority are managed by Police only.
- 105 are managed jointly this is an increase of 4 offenders from the previous report.
- 99.66% of the offenders in Tayside are male.
- 30% of the offenders are on Statutory supervision.
- there are 27 restricted patients managed by NHS Tayside included in this report which is an increase of 4 restricted patients since the last report.

This confirms that MAPPA continues to work well across Tayside.

#### **4.4 Future Developments for 2010/2011**

MAPPA will continue to be the focus for the management of registered sex offenders and restricted patients and areas for on going development in 2012/2013 include ensuring practitioners receive sufficient support and training to carry out their role in MAPPA to a high standard. Mechanisms for reviewing performance in relation to individual cases have recently been established.

Close links will be maintained with the Scottish Government to ascertain to progress of the arrangements for violent offenders.

#### **5.0 POLICY IMPLICATIONS**

This report has been screened for any policy implications in relation to Sustainability, Strategic Environmental Assessment, Anti-poverty, Equality Impact Assessment and Risk Management. There are no major issues.

An Equality Impact Assessment has been carried out and will be made available on the Council website <http://www.dundee.gov.uk/equanddiv/equimpact/>

#### **6.0 CONSULTATIONS**

The Chief Executive, Director of Corporate Services, Head of Democratic and Legal Services and the Chief Officer of the Tayside Community Justice Authority.

#### **7.0 BACKGROUND PAPERS**

The Scottish Government's MAPPA Guidance was consulted in the preparation of this document.

Equality Impact Assessment.

**Alan G Baird**  
**Director of Social Work**

DATE: 16/11/12

# **MAPPA**

**Annual Report**

**2011-2012**



**MAPPA**

Tayside Multi Agency  
Public Protection Arrangements

## Introduction

This is the fifth Annual Report of the Multi Agency Public protection Arrangements (MAPPA) for Tayside, this report highlights the many ways in which the agencies have worked together to protect the public from harm during the 12 months ending 31 March 2012.

Over the last 12 months local professionals from all agencies have managed a number of very high risk offenders with very complex needs. The public can be reassured that the professional staff involved have made every effort to minimise the risk, prioritise resources, share information and prevent further re-offending.

The public can also be assured that there is a robust system in place to manage any Serious Case Review that is commissioned, which ensures that any lessons learned are put quickly into place again ensuring that public protection is enhanced.

Angela Wilson  
Assistant Chief Constable, Tayside Police  
Chair of MAPPA Strategic Oversight Group

- **Multi Agency Public Protection Arrangements (MAPPA)**

MAPPA in Tayside is now in its 5th year and continues to provide a framework for managing the risks to the public from registered sexual offenders and restricted patients.

As in previous years joint working remains the focus for managing offenders and this year has been no different, Tayside Police, Angus Council, Dundee City Council, Perth & Kinross Council, NHS Tayside together with the Scottish Prison Service and Duty to Co-operate Agencies have worked together to manage the most serious sexual offenders who are living in our communities and all agencies remain committed to the MAPPA process to protect the public and reduce re-offending.

This annual report reflects the contribution made by all agencies involved in MAPPA in Tayside and sets out the commitment to continue to develop strong partnerships and explore new ways of working to address the challenges of protecting our communities from serious offenders.

- **Mappa In Operation**

There are 3 MAPPA management levels intended to ensure that resources are focused on the cases where they are mostly needed, generally where the risk of serious harm is regarded as being higher. **Level 1** involves standard agency management and is the level at which where the majority of the offenders are managed (91.5%). **Level 2** is where active involvement of more than one agency is needed to manage the offender who is deemed to pose a high or very high risk of causing serious harm (8.5%). **Level 3** is when the individuals needs or risk are such that senior management oversight is essential as extra-ordinary measures are required, Meetings at this level are rare (0%).

Throughout the year offenders have continued to be monitored and managed at the above mentioned levels by Offender Management Officers from Tayside Police and Social Workers from Angus, Dundee City and Perth & Kinross Criminal Justice Services. Of the offenders managed only 5 (1.4%) were reported for a breach of the notification requirements, which indicates a very high compliance rate from these offenders.

The following table shows the figures for the offenders in each of the local authority areas as of 31 March 2012.

	ANGUS	DUNDEE	PERTH & KINROSS
Level 1	81	142	97
Level 2	5	10	10
Level 3	0	0	0

- **Key Events in 2011/2012**

As reported in the last Annual Report 2010/2011 an independent report was carried out in respect of the MAPPA Health Liaison post. In early 2012 the post was substantiated and the post holder remains a core member of the MAPPA meetings across the region. Their involvement has been invaluable and the benefits that this post has brought have enhanced the joint working of the agencies within Tayside.

2011 saw the introduction of the Sexual Offences Act 2003 (Remedial) (Scotland) Order 2011. This act allows for a review of offenders who were subject to indefinite registration. The review periods are set at 7.5 years for offenders under 18 years and 15 years for all adult offenders. If an offender, at the time of review, is still deemed to pose a significant risk of serious harm, and should remain subject to the notification process, the Police must apply for a continuation order. To assist Tayside police with this process a MAPPA meeting is held to share relevant information which allows Tayside Police to make an informed decision on de-registration.

During 2011 and into 2012 training events have occurred to ensure that all agencies involved in the MAPPA process have sufficient knowledge of risk assessment and risk management. All Criminal Justice Social Workers throughout Tayside have now been trained and are using the Level of Service/Case Management Inventory (LSCMI) risk and needs assessment tool. Further training on risk of serious harm is yet to be delivered. This is timetabled for the Autumn of 2012.

In partnership with MAPPA agencies, the 3 local authorities implemented a High Risk Offender Self-Evaluation Questionnaire (SEQ) Improvement Plan. The SEQ showed that in all 3 areas the risk assessment and risk management of high risk of harm offenders is rated as good. The improvement plan focused largely on training in different risk assessment tools, feedback from offenders and other agencies and increased community understanding of arrangements.

It is vital that the public have an understanding that the agencies work closely to ensure public safety and to assist with public reassurance a MAPPA awareness leaflet was devised and had its initial airing at the Dundee Flower and Food Festival in September 2011. This leaflet is now widely distributed at events throughout the region.

The MAPPA Co-ordinator, working along with the lead officers of Child Protection, Adult Support & Protection and Dundee Violence Against Women Partnership commissioned a one woman play entitled 'The Little Things' which brought together issues of child protection, violence against women, management of sex offenders and adult support and protection in an attempt to raise public awareness and provide reassurance surrounding these issues.

20 public performances were shown in and around Dundee and a programme to take the performance into all Dundee secondary schools is timetabled for the start of the 2012 school term.

The MAPPA Co-ordinator continues to be a member of the Public Protection Forum in Perth & Kinross and continues to have close links to Murray Royal Hospital in particular the Medium and Low secure units. The new unit 'Rohallion' is to open in the autumn of 2012 and will be the Medium secure unit for patients from the North of Scotland, including, Tayside, Grampian and Highlands & Islands.

The MAPPA Co-ordinator continues to work closely with CJS Service Managers, Detective Chief Inspector and Detective Inspectors who chair the Level 2 MAPPA meetings and future chairs training is planned for the autumn of 2012.

- **Mappa Key Objectives for the Year Ahead**

The management of serious sexual offenders and restricted patients is a complex task and one which must be delivered effectively to ensure that the best possible protection is given to our communities.

MAPPA will continue to be the focus for the management of such offenders and in 2012/2013 the key areas for ongoing development have been identified as;

- ensuring that all practitioners from the responsible authorities and duty to co-operate agencies receive sufficient support and training to carry out their role in MAPPA to a high standard
- establish a practise review group to examine significant cases and performance
- ensuring adherence to National MAPPA Guidance which is reviewed by the Scottish Government every 6 months.

Further national information on the subject of  
MAPPA and statistics for Scotland can be found on  
the Scottish Government website:

<http://www.scotland.gov.uk/mappaannualreports2012>

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