

DUNDEE CITY COUNCIL

REPORT TO: SOCIAL WORK COMMITTEE – 18 December 2000

**REPORT ON: YOUTH JUSTICE STRATEGY DUNDEE 2000/01
A STRATEGY FOR THE PREVENTION OF YOUTH CRIME**

REPORT BY: DIRECTOR OF SOCIAL WORK

REPORT NO: 772-2000

1.0 PURPOSE OF THE REPORT

The report informs members of the content of the proposed Youth Justice Strategy for Dundee. It provides summary details of the proposed initiative which is aimed at helping to prevent youth crime in the City. The report also seeks approval for the appointment of a Youth Justice Co-ordinator.

2.0 RECOMMENDATIONS

It is recommended that the Social Work Committee:-

- 2.1 Notes the contents of the report.
- 2.2 Approves the contents of the Youth Justice Strategy and Action Plan, which is attached as Annexe A to the report and which will be forwarded to the Scottish Executive.
- 2.3 Approves, in principle, the appointment of a Youth Justice Co-ordinator and the preparation of a bid to the Scottish Executive which has been invited in respect of additional funding.
- 2.4 Agrees to refer the establishment of the post of Youth Justice Co-ordinator to a future Personnel & Management Services Committee.

3.0 FINANCIAL IMPLICATIONS

The creation of the post of Youth Justice Co-ordinator at scale PO 7 – 10 will cost £33,900 (including travel and oncosts) in a full financial year. This will be met by grant funding from The Scottish Executive under the the Youth Crime Review initiative. The Scottish Executive has indicated in the report of the Advisory Group on Youth Crime that funding will be available for three years.

The report also proposes to bid to Scottish Education and Employment Department (SEED) for funding for this post. If this bid is successful the funding above from the Youth Crime Review will be reallocated to appropriate activities within the same service area. Details have already been provided to Social Work Committee members in Report Number 523-2000.

4.0 LOCAL AGENDA 21 IMPLICATIONS

The proposals in the Youth Justice Strategy will result in the promotion of the improved safety of local communities for all the citizens of Dundee and in the improved health, well being and life outcomes for children and young people affected by youth crime.

5.0 EQUAL OPPORTUNITIES IMPLICATIONS

The proposed actions outlined in the Action Plan of the Youth Justice Strategy will endeavour to promote the improved equality of opportunity and social inclusion of children and young people at risk of being involved in offending behaviour.

6.0 MAIN TEXT

6.1 Background

6.1.1 In June 2000, the Scottish Executive published a report 'It's a Criminal Waste: Stop Youth Crime Now'. In the foreword to the report, the Depute First Minister and the then Minister of Justice, Children and Education wrote:

6.1.2 *"Persistent offending by young people damages too many of Scotland's communities. It creates victims, destroys property and ruins lives. It costs society resources which could be better spent".*

6.1.3 The report outlined the following core objectives:

- Better outcomes for all children and young people, including the most deprived and vulnerable;
- Improved community safety by reducing youth crime;
- Effective, consistent and quality assured initiatives for children and young people who persistently offend;
- Greater emphasis on preventatives, diversion and the concept of restorative justice, including the victim perspective;
- Making best use of resources by moving from expensive and often damaging institutional disposals to effective, quality assured, community based initiatives.

6.1.4 In order to achieve those objectives, the report made a range of recommendations, some for early implementation, and others to be considered in the medium to longer term. Those included recommendations for action at a local level such as the need to:

- Adopt the national framework to develop inter-disciplinary strategic local plans, where they do not already exist, which will deliver the necessary repertoire of services;
- Undertake audits of demand, resources, funding and training needs across the Court and Hearing systems;
- Implement the local plan and report on progress to the Scottish Executive.

6.2 The Strategy

6.2.1 The Strategy has been drawn up by the Youth Strategy Implementation Group, which is a multi-agency group set up to plan services to children and young people affected by offending in the City. The group membership includes representatives from the Scottish Children's Reporter Administration, the Procurator Fiscal, Tayside Police, the Children's Panel, Health Services and the Fire Service as well as from the Council Departments of Social Work, Education, Neighbourhood Resources Development, Leisure and Parks, and Housing. In setting up such a multi agency group to ensure that services are planned and developed in a collaborative way, the Council is already meeting one of the recommendations of the Youth Crime Review report.

6.2.2 The proposed local plan is contained in the Strategy attached to this report (Annex A Youth Justice Strategy Dundee 2000/01), provides details of the strategic direction and actions it is proposed to take in the City to tackle youth crime.

6.2.3 The goals of the strategy are:

- To create safer communities for all the citizens of Dundee;
- To reduce youth crime now and in the future.

6.2.4 In order to meet these goals, the following objectives have been set:

- To foster and increase the community safety in all sectors in Dundee;
- To respond to the needs and rights of the victims of youth crime in all aspects of the strategy;
- To provide early intervention for children and young people deemed vulnerable to becoming drawn into offending behaviour;
- To divert as many children and young people charged with offences as possible from further offending and the need for compulsory measures of supervision and/or prosecution by offering more effective alternatives;
- To provide effective community based options, which reduce or eliminate offending, to as many children and young people who persistently offend as possible;
- To achieve better outcomes in personal health and safety, education, employment and leisure for children and young people who are frequently charged with offences and to help them address the factors in their lives which contribute to their offending behaviour.

6.2.5 Appendix 1 of Annex A details actions it is proposed are taken to help implement the Strategy. It includes a proposal to make an application to the Scottish Education and Employment Department (SEED), through a bidding opportunity in respect of Youth Crime, for funding for three years to facilitate the appointment of a Youth Justice Co-ordinator.

6.2.6 It should be noted that local authorities are expected to submit their local action plans to the Scottish Executive and will have to provide written progress reports to demonstrate best value in the use of the central funding provided to them in respect of Youth Crime activities.

6.3 The Proposal to Appoint a Co-ordinator

6.3.1 The Youth Crime Review report drew attention to the importance of a co-ordinated approach to ensure the implementation of local plans. It stated that "Because of the importance of pooled budgets and fully co-ordinated action, there could well be advantage in having a designated individual to undertake this task.

6.3.2 It has been recommended through the multi-disciplinary strategic planning process for Children's Services that a co-ordinator be appointed locally on a fixed-term three year contract.

7.0 CONSULTATION

The Director of Education, the Director of Neighbourhood Resources and Development, the Director of Support Services and the Director of Finance have been consulted in the preparation of this report. Consultation has also been undertaken with agencies and organisations represented on the Youth Justice Strategy Implementation Group such as the Scottish Children's Reporter Administrator and Tayside Police.

8.0 BACKGROUND PAPERS

No background papers, as defined by Section 50D of the Local Government (Scotland) Act 1973 (other than any containing confidential or exempt information), were relied on to any material extent in preparing the above report.

9.0 SIGNATURE

Director of Social Work

Date

YOUTH JUSTICE STRATEGY DUNDEE 2000/01

- A strategy for the prevention of youth crime

1. CONTEXT:

- 1.1 In June 2000, the Scottish Executive published a report - *It's a Criminal Waste: Stop Youth Crime Now*. In the Foreword to the Report, Jim Wallace, Depute First Minister and Minister for Justice and Sam Galbraith, then the Minister for Children and Education, wrote:

"Persistent offending by young people damages too many of Scotland's communities. It creates victims, destroys property and ruins lives. It costs society resources which could be better spent."

- 1.2 In response to that report, this paper sets out the first Youth Crime Strategy for Dundee 2000. The paper has been compiled by members of the Youth Justice Strategy Implementation Group, a sub group of the Strategic Planning Group for Children's Services in Dundee and has been presented to the Children's Services Strategic Planning Group.

- 1.3 In this paper, the terms 'children' and 'young people' refer to members of our community aged 0 - 18 years of age.

2. GOALS OF THE STRATEGY:

- ❖ *To create safer communities for all the citizens of Dundee*
- ❖ *To reduce youth crime now and in the future*

3. PRINCIPLES:

- 3.1 It is Dundee's children, young people and their families who will reduce youth crime now and in the future. Parents have clear responsibilities in law towards their children (Section 1, Children (Scotland) Act 1995) and children and young people need to learn how to accept responsibility for their actions as part of growing up and taking their place in the community. By working with children, young people, their families and the communities in which they live and by working together across agencies and age groups, much more can be achieved than by any one individual or agency working in isolation.

- 3.2 Any policy and action in Dundee to reduce youth crime will not only comply with but also actively promote the Articles of the United Nations Convention on the Rights of the Child and the European Convention of Human Rights.
- 3.3 Justice requires that the needs and views of victims of crime be properly addressed, and that victims are enabled to participate directly or indirectly in the reduction of further crime.
- 3.4 Any intervention if the lives of individuals and the community must be supported by proper process: but processes and actions to implement intervention are at best wasteful (and worse, damaging) unless they lead to effective outcomes
- 3.5 In order to take effective action, we need to understand our respective responsibilities, duties and options. Just as understanding deeds is essential in order to meet needs, so too is understanding context and resources.
- 3.6 Children have the right to have the support and services they require delivered to them at a time and in a manner appropriate to their assessed needs. An essential principle is that agencies will provide seamless care plans to meet these identified needs, regardless of any change in a child's circumstances.

4. **THE OBJECTIVES OF THE STRATEGY:**

- ❖ *to foster and increase community safety in all sectors in Dundee*
- ❖ *to respond to the needs and rights of the victims of youth crime in all aspects of the strategy*
- ❖ *to provide early intervention for children and young people deemed vulnerable to becoming drawn into offending behaviour*
- ❖ *to divert as many children and young people charged with offences as possible from further offending and the need for compulsory measures of supervision and/or prosecution by offering more effective alternatives*
- ❖ *to provide effective community based options which reduce or eliminate offending to as many children and young people who persistently offend as possible*
- ❖ *to achieve better outcomes in personal health and safety, education, employment and leisure for children and young people who are frequently charged with offences and to help them address the factors in their lives which contribute to their offending behaviour.*

5. **WHAT WE INTEND TO DO TO ACHIEVE OUR OBJECTIVES AND MEET OUR GOALS:**

5.1 **We intend to tackle some immediate tasks (detailed at Section 6) and continue planning our medium/longer term strategies**

5.2 *We intend to gather information in order to measure more accurately the extent of the problem:*

- ❖ *about the children and young people who are vulnerable to future offending*
- ❖ *about the children and young people who are currently offending (this is a bigger group than those who are frequently caught) and in particular those who are persistently offending*
- ❖ *about the resources currently available, how much they cost and how effective they are in reducing offending behaviour and also achieving better outcomes for individuals; and to assess whether they match the range and quality of resources recommended in the Review of Youth Crime.*
- ❖ *about the victims of offences, how their needs can be met and what roles they can play in addressing offending behaviour*
- ❖ *about what works now in terms of reducing/stopping offending behaviour*

5.3 *We intend to share that information in order to:*

- ❖ *enable individuals and agencies to fully understand the options for intervention and accept responsibility for what they can do and how they can work together effectively*
- ❖ *find solutions to any problems or resource gaps we identify*
- ❖ *acknowledge our strengths and build upon them*

5.4 *We intend to monitor the effectiveness of our plans and actions by:*

- ❖ *measuring overall offending rates and type of offending*
- ❖ *examining individuals' offending profiles, type of offending and outcome*
- ❖ *consulting with all those involved to adjust, amend and add to our plans in order to achieve success.*

6 **TASKS FOR 2000/01:**

- (a) **Youth Justice Coordinator:** *Secure funding to recruit and locate a Youth Justice Coordinator to ensure the proper and effective integration of services to young people from all partner agencies.*
- (b) **Investing in a safer future:** *Audit of risk factors for younger children and identification of universal services which can be deployed to mitigate their effects, promotion of debate about risk factors with agencies working with younger children and their families in liaison with the Early Years Forum; continued development and consolidation of the Beacon principles.*
- (c) **First on the Scene:** *Development of risk factors in early offending/antisocial behaviour and development of mechanisms for identification of individuals believed to be at risk, assessment and potential intervention on a multi-agency basis prior to any recorded offending or soon after the first offence is recorded.*
- (d) **Continuation and evaluation of the Compass Scheme,** *designed to offer options for change in partnership with parents for children charged with offences before the point of persistence.*
- (e) **Accurate measurement of behaviour:** *Study of the populations of children and young people charged with offences in Dundee, looking at factors associated with the offender, the offence and the victim.*
- (f) **Inventory of resources:** *Description of key resources within Dundee, to aid assessment and access in order to provide each child with the most appropriate resources to address needs and behaviour.*
- (g) **Inventory of the effects of crime:** *Survey of agencies to collate information about the effects of crime on services (number of police hours/crime experienced by Health officials/ number of witnesses cited to give evidence at applications for proof/trials) and exploration of how resources saved by reducing offending could improve services for our community*
- (h) **Integration with Community Safety Initiatives:** *Establishing effective communication with Dundee City Community Safety Committee, Community Safety Panels and business interests.*
- (i) **Drugs and Alcohol:** *Collation and dissemination of information to practitioners about alcohol and drugs as significant factors in persistent offending behaviour and establishment of strategic planning link with Dundee DAAT. Direct work with young people via Choice Project to tackle problems of health/substance abuse issues.*

- (j) **Arrest referral:** Further development and assessment of arrest referral schemes from Tayside Police to agencies where children and young people are charged with offences - especially those which involve drugs/alcohol or where offenders are seen to be under the influence of drugs/alcohol during the commission of offences.
- (k) **Coping with Crime 1:** Preparation of material to be universally available for children and young people in the home, the community and at school about the impact and costs of offending on the offender, the offender's family, the victim, the community, what they can do if they are worried about their own or others' behaviour and the positive alternatives which are available.
- (l) **Coping with Crime 2:** Preparation of material for parents and other carers about the impact of offending and what steps they can take to reduce the possibility of offending and to respond in the event that their child is charged with an offence. Information about the law is essential - what are a parent's responsibilities and liabilities? what age can a child drink? What about weapons? If your child is in a stolen car and there is an accident, is there insurance? What can a parent do? Who can help?
- (m) **Coping with Crime 3:** Preparation of material for parents and other carers when a child is the victim of an offence at home or in the community. What is likely to happen? Who can help? Reporting an offence to the Police. Helping a child to cope.
- (n) **Restoring a sense of justice:** Assess the viability of a restorative justice project which will enable the young perpetrators of crime and the victims of crime (individuals, businesses and communities) to participate in seeking ways forward which will lead to the end of offending behaviour.
- (o) **Improving practice skills:** Design of training material and skills training for practitioners on a multi agency basis about **What works**, how information and resources can be accessed, what the legislative framework can offer and what options they may wish to pursue to help children and young people stop offending.
- (p) **Diversion from prosecution:** Exploration of alternatives for young people deemed to be suitable for diversion from prosecution by Procurators Fiscal.
- (q) **Diversion from custody:** Evaluation and development of community based alternatives for young people deemed to be suitable for diversion from custodial sentence by Courts, for example: Choice Project, Community Support Teams, Development of Off-Site and Out of Hours Teams, etc.
- (r) **Integrated publicity campaign** to promote all of the above, to involve members of the public in Dundee in preventing, reporting and intervening effectively with youth crime in order to promote the safety of the City, its children and young people and its communities.

7. **CONCLUSION:**

7.1 We are at the start of a new millennium and have an new opportunity to work together to reduce offending and build a better future for ourselves and our children in Dundee. Every individual, every household, every company and agency and institution in the City has a part to play.

a. During the forthcoming months, the Youth Justice Strategy Implementation Group will be carrying out the tasks specified at Section 6 above, will be reporting back on progress to the Strategic Planning Group for Children's Services and will be drafting the Strategy paper for 2001-2004 for inclusion in the Children's Service Plan. Efforts will continue:

- *To target resources to those children and young people who are most at risk of persistent offending, and*
- *To work across boundaries to achieve best outcomes for individuals and the community*

7.3 The following agencies have been consulted and have adopted this Strategy as the starting point for planning and action that will take us closer to the goals of the Strategy:

Dundee City Council; Tayside Police; Tayside Health Board; The Procurator Fiscal for Dundee; Scottish Children's Reporter Administration.

If you would like to comment on the Strategy or contribute ideas for future development of this aspect of the Children's Service Plan, please contact any member of the Group.

*Jacquie Roberts
Chairperson
Children's Services Strategic Planning Group*

Appendix:

- 1. Inventory of Resources and target groups*
- 2. Action Plan*
- 3. Members of the Group*

APPENDIX ONE – EXPLANATORY NOTES AND RESOURCE LIST

INTRODUCTION

This appendix attempts to provide a context for the Youth Justice Strategy. It provides background, legal context, and a resource list. The latter is divided into five sections, describing the context and resources available to those at different stages of offending.

BACKGROUND

It is recognised that most young people never commit a criminal offence or come to the adverse notice of the Police, Social Work Department or Children's Reporter far less the Procurator's Fiscal Service. We do know that of those who do offend, the peak age for doing so is 13-15 years and that 26% of cases that come before the courts involve 14-20 year olds. ("Scotland's Children: Proposals for Child Care Policy and Law 1993"). The vast majority of young people who offend do so only on one occasion or infrequently thereafter. There is a small group of young people who offend persistently and account for a disproportionate amount of crime.

*Dundee City Council Children's Service Plan foresaw a strategy that would identify the key partners in the delivery of services targeted at children who offend or are at risk of offending. These services are designed to produce speedy justice and confront the young offender with the consequences of their offending, for themselves, their family, the victims and the community. It will require an active partnership between the agencies involved and with the parents of those young people. **The approach taken will have to recognise the need for effective targeting and that those young people who present the greatest risk of re-offending or danger to themselves or others will have needs which require the most intensive services.***

LEGAL CONTEXT

*In relation to all offending behaviour by children, there are specific statutory processes which are undertaken. An offence is specified as a "ground of referral" in terms of section 52(2)(i) of the Children (Scotland) Act 1995, and is therefore reported by the **Police** to the Children's Reporter.*

- *The **Reporter** considers whether or not compulsory measures of supervision are necessary, and if so, then arranges a Children's Hearing.*
- *The **Children's Hearing** must make a decision about whether or not supervision is necessary, and if so, what form of supervision there should be.*

- The **Local Authority**, usually through the **Social Work Department**, has a duty to provide information in the form of background reports to help the Reporter and the Children's Hearing in their decisions. **Social Workers** must also supervise the child, whether they are at home or in some form of accommodation.
- For some serious offences, the referral is made to the **Procurator Fiscal**, who then considers whether or not to prosecute the child. In some cases, they must consult the Lord Advocate, whilst in other cases there is discretion to refer the case to be dealt with in the Children's Hearing system. If a child is prosecuted, and found guilty, a **Court** must then sentence the child in accordance with the custodial or community disposals available.

In considering the above, services are provided in Dundee which attempt to meet the needs of young offenders, in particular, their need to reduce or eliminate their offending behaviour.

RESOURCE LIST

❖ Category One - The young person who has committed their first offence

The first point of contact a young person will have following offending will be with the Police Officer who is the apprehending or enquiry officer. The impact this can have on whether or not the young person might commit further offences in the future is crucial. The realisation of the full consequences of their actions needs to be reinforced. The offender and the parent will be left with a leaflet produced by the Children's Reporter and Tayside Police explaining "what happens next."

Actions may be a "Senior Police Officers Warning" delivered at a Police Station around 2 to 3 weeks after the offence, or if this is not appropriate the child may be referred to the Children's Reporter service. Thereafter, a Senior Police Officer's Warning will only take place after the view of Children's Reporter has been sought. S.P.O.W.'s are generally very effective in dealing with a first offence, with around 60% of those who receive them never coming to the notice of the Police again.

Services for this group are described below, and include reference to key universal services which are seen by the Group as important, by providing a service which helps to minimise risk factors associated with offending.

Resource list – services offered to young people prior to their first offence or first offence

Name of Service	Agency	Aims/Description	Age Group	Location Covered	Contact
Community Involvement section	Tayside Police	Undertakes liaison role with voluntary and statutory organisations, including the development and co-ordination of initiatives to prevent youth crime; administers police input to juvenile justice system	8-15 (inclusive)	Dundee	Sgt. Iain Glass Community Involvement Section Tayside police Tel 591640
New Start Project	Police, Dundee City Council Social Work and NRDD.	An initiative which aims to involve young people who are at risk of offending in the Duke of Edinburgh Award scheme.	14-25 (inclusive)	Dundee	Grace Chalmers, Co-ordinator, Menziesshill NC Tel 435887
The Corner	NRDD and Health Board	Drop-in service providing health and information	12-25	Dundee	John Hosie, Project Leader Tel 206060
Senior Police Officer's Warning	Tayside Police	Offers the opportunity to receive a warning directly from a senior police officer as an alternative to a referral to the Reporter	8-15 (inclusive)	Dundee	Sgt. Iain Glass Community involvement Section Tayside Police Tel 591640
Beacon Initiative	Tayside Police	Targets children who are involved in anti-social behaviour by offering a follow-up service and contact with parents.	8-15 (inclusive)	Dundee	Sgt Iain Glass Community Involvement Section Tayside Police Tel 591640
Home School Support Services Services include: Primary and Secondary behaviour support	Education Dept.	Offers a range of support services to children where there are difficulties in meeting their educational needs in a mainstream school class environment. Some of these children are involved in offending behaviour in their communities	School Age School Age	Dundee Dundee	Steph Faichney Principal Officer Tel 438780 Greg Tocher Behavioural Support Manager Tel 435246
Project for Youth Development	NRDD	Full time pre-vocational training for skill-seekers	16	Ardler/ City-wide	Evelyn Walker, Ardler complex Tel 436442
Delta Plus Project Attendance Initiative PALS (Parents Altogether Lending	Education Dept Education Dept	Alternatives to Exclusion Seeks to address school non-attendance	School age School age	 Dundee	Jan Tavendale Project Leader MacAlpine PS Tel 436424 David Hutchison SESW H.S. Support Tel 438780

Scheme) Service for children with social, emotional and behavioural difficulties	Education Dept Education Dept	To bring together groups of parents to talk about being a parent, share common experiences etc.	School age		Irene Werity Co-ordinator Northern College Gardyne Rd Jim Collins, Education Services Manager 433071
Streetwork	NRDD	Youth workers engage with young people in their own territory	Any age	Dundee	A Johnston, K Keddie Whitfield Youth Team Tel 438508
Whitfield Youth Café	NRDD	Youth café, providing somewhere to go for young people instead of hanging around	12+	Dundee	K Keddie Tel 438508
Neighbourhood Centres	NRDD	Provide recreational activities and thereby facilitate constructive use of leisure time	Any age	Dundee	
Parks, Pathways and Passport to Sport	Leisure & Parks Department	Provide leisure facilities and other recreational activities and thereby facilitate constructive use of leisure time and promotion of healthy lifestyles Provision of subsidised leisure facilities to young people during holiday periods	Any age up to 18	Dundee	For further information contact Merrill Smith 433769
Pathfinder Project	Leisure and Parks Department	To promote sports and healthy lifestyles	Up to age 18	SPIS area(s)	To be confirmed
Youth Link	Youth Link (Dundee)	Befriending service for young people who are experiencing difficulties within their community, including those who may have been involved in offending	Up to 18	Dundee	Linda Smith, Project Manager tel. 224063

❖ **Category Two – The young person caught for a second or subsequent offence**

The offence would normally be referred to the Children's Reporter. At this stage the subsequent decision by the Reporter can only be taken accurately if there is the highest standard of information on the young person and the offence available. It is a priority that the key partners of Police, Education, Health and Social Work ensure comprehensive and accurate communication with each other and with the Reporter. This requires that those who compile the required reports at community level have developed a system of communication that meets those needs.

Resource List - 2nd or subsequent offence

Name of Service	Agency	Aims/Description	Age Group	Location Covered	Contact
Alter 8 2000	Tayside Police	Scheme offering a variety of activities/ programmes to those at risk of involvement in drugs and drug-related offending	12-15 (inclusive)	Dundee	Sgt Fergus Storrier Tayside Police HQ Tel 223200
Ardler off-road Motocycle Project	NRDD Princes Trust	Off-road riding, first aid, health, mechanics, issue based work, car crime, involvement of Police	14-18 18+ as peer educators	Ardler	Clare Whiston Ardler Complex Tel 436442
Xplore	Social Inclusion Partnership (via NRDD)	Support for individuals who are socially excluded through individually negotiated agreements	11 to 18	Dundee	Karen Tinney, Co-ordinator Mitchell Street Centre Tel 435808
First Gear Projects (Grey Lodge & Whitfield Activity Complex)	NRDD Youth Clubs UK & CHOICE Project	Pre-driving courses which involves promoting positive attitudes to driving	14+	Hilltown, Whitfield	Alan Duncan Tel 503506 Tracie McMillan Tel: 503506
Family Centres	Social Work Dept	Centre-based work with children 12 and under and their families, which can address issues of anti-social behaviour, including offending.	0-12 (inclusive)	Dundee	For contact details contact 436000
Compass Scheme	Social Work/ Police/ Reporter	Diversionary scheme offering offence-focused work, and alternatives to offending	11 to 15	Dundee	Mike Cuthbert, Co-ordinator, Tel 434359
Boys Group	Kirkton Youth Project	Groupwork programme responding to a growing number of young males who were at risk of offending due to factors such as family background, peer group demands, and anti-social behaviour which has escalated beyond "petty" offences.	11 to 14	Kirkton	Stan Bremner, Project Worker Tel: 436317

❖ **Category Three – The young person whose level or nature of offending means they are close to, or have already attended, a Children's Hearing.**

Offending at this stage will likely involve supervision by the Social Work Department. The intention is to confront the young offender with the reality and consequences of their behaviour. At this level the likely outcomes are dependent upon the seriousness or the likely consequences of the offence. Great stress by all agencies and partners is placed on the education of all young people about the gravity of the outcome of being involved in this type of offending. At this stage lies the greatest opportunity to influence the future behaviour of those exhibiting indications of them continuing their offending.

Resource list – Children's Hearing stage

<p>Off site Units: Castlepark,</p> <p>Connect 5</p> <p>Balerno</p>	<p><i>Education Dept</i></p>	<p>To provide an educational service for children who have been excluded from mainstream school; Also, to work with the children to rehabilitate them into mainstream education (Castlepark only)</p>	<p>10-14</p> <p>14-16</p> <p>14-16</p>	<p><i>Dundee</i></p>	<p><i>Gus Fotheringham Project leader Tel 435246</i></p> <p><i>Peter Markie Project Leader Tel 436610</i></p> <p><i>Moira Ogilvie Project Leader Tel 438593</i></p>
<p>Space Project</p>	<p><i>Barnardo's Education Dept & Social Work Dept.</i></p>	<p><i>Provides focused support to children with school/family difficulties, which may include offending</i></p>	<p><i>Primary</i></p>	<p><i>Dundee</i></p>	<p><i>Graham Haddow Project Leader Tel 436621</i></p>
<p>Children's Services Care and Assessment teams</p>	<p><i>Social Work Department</i></p>	<p><i>Community-based service offering assessments and/or advice, guidance and assistance, through 8 teams, to children and families in general terms but also in relation to offending behaviour; usually (but not exclusively) provided at the request of the Reporter, the Children's Hearing or the Court.</i></p>	<p>0 –18</p>	<p><i>Dundee</i></p>	<p><i>NW Dundee</i></p> <p><i>1. Janet Flood Senior Social Worker</i></p> <p><i>2. Margaret Fleming SSW (both Tel 436000)</i></p> <p><i>SW Dundee</i></p> <p><i>1. Eric Harper SSW 436000</i></p> <p><i>2. Martin Dey SSW 436661</i></p> <p><i>NE Dundee</i></p> <p><i>1. Dave Innes SSW</i></p> <p><i>2. Rod Finan SSW (both 438260)</i></p> <p><i>SE Dundee</i></p> <p><i>1. Steve Murray SSW</i></p> <p><i>2. Michelle Knight SSW (both 438397)</i></p>

❖ **Category Four – A young person who is involved in persistent and/or serious offending, or who has committed an offence which falls within the Lord Advocate's Guidelines**

This type of offending has been recognised by the National Review of Youth Crime as being of particular need of attention by all agencies. There is much information to suggest that a small number of young people are responsible for a disproportionately large amount of youth crime. The Children's Hearing has a full range of disposals in dealing with this group. In dealing with offences which fall within the criteria specified in Section 70 (10) of the Children (Scotland) Act 1995 (where the child is deemed to be a danger to themselves or others) the Hearing has the power to authorise the child to be detained in secure accommodation.

The Lord Advocate's Guidelines give instructions about the necessity for certain offences being required to be reported to the Procurator Fiscal. Such offences are usually of a very serious nature, and include amongst others, murder, serious assault, robbery, fireraising, and many Road Traffic Act and Misuse of Drugs Act offences. These offences are generally the most serious criminal offences and may also require a young person to be apprehended and detained in Police custody pending their first appearance at a criminal court or an emergency Children's Hearing (if the case is referred by the Procurator Fiscal to the Reporter).

The decision of the Procurator Fiscal/Crown Office on how to proceed with a young person charged with such a serious offence requires the highest standard of professional information. This will include the nature of the offence and the level of danger exhibited by the young person both towards others and to themselves.

Concerning serious offending and persistent offending, it is recognised that a full range of residential and community resources are necessary. Community-based programmes targeted at addressing offending behaviour are recognised by the Review of Youth Crime as being an effective method of reducing or eliminating offending by young people.

Resource List – Serious or Persistent Offending, and Lord Advocate's guidelines

CHOICE Project	Social Work Department	Programmes challenging offending behaviour through direct work with young people, groupwork, drugs/alcohol work and work with 14-17yr olds at the interface of the Court/ Hearing systems. Includes Compass scheme for early offenders	12-17 (inclusive)	Dundee	Derek Aitken Senior Resource Worker Tel 434388
-----------------------	------------------------	---	----------------------	--------	--

Community Support Team	Dundee City Council Social Work Department	Community based outreach work aimed at preventing the unplanned accommodation of children and young people	0 –16 (inclusive)	Dundee	Michael Holligan, Senior Resource Worker, Tel 434388
Child and Family Psychiatry Service/ Dept. of Psychology	Tayside Health Board	Assessment and treatment service for children and adolescents with mental health problems, including behavioural difficulties and offending	Up to 16yrs	Dundee	Centre for Child Health, Dudhope Terrace Tel; 204004
Adult Mental Health Services	Tayside Health Board	Assessment and treatment service for adults with mental health problems, including behavioural difficulties associated with offending	16 yrs and over	Dundee	Usually people will contact their GP who can refer to specialist psychiatric services and/or arrange supportive contact from a variety of appropriate professionals.
Firesetters Initiative	Fire service	Assessment and counselling service for those involved in firesetting behaviour	Up to 16yrs	Dundee	Frank Wallace Co-ordinator Tel. 322222
The Bridge Project	Barnardo's (with Local Authorities in Tayside)	To protect by providing services to reduce risks presented by those young people who show sexually inappropriate behaviour	8-18	Tayside	Mandy Sheridan Project Leader Tel 228834
Criminal Justice services	Social Work Dept/ Apex/ NCH	Provision of services for young offenders, including diversion from prosecution, provision of reports for the Court, probation, throughcare, aftercare, supervised attendance orders, intensive probation, community service orders	16 and over	Dundee	Gordon Wood, Service Manager Tel 435005

❖ **Category Five – A young person who requires residential accommodation**

For some young people, whether or not they are involved in offending behaviour, a Court, Children's Hearing or social worker may decide that they cannot remain at home. The services below outline some of the resources provided within Dundee, to meet the needs of young people of various ages, whose difficulties may include their involvement in offending behaviour.

Resource List - Residential services

Young People's Units	Dundee City Council Social Work Department	Five units offering accommodation for children & young people, some of whom are placed for reasons of offending behaviour.	12-17 (inclusive)	Dundee	1) Balgowan Ave (Judi McKenzie Residential Resource Manager Tel 436557) 2) Duncan Place (Fiona Doig RRM – 436565) 3) Strathcarron Place (Gordon Frew – 435994) 4) Fairbairn St (Lena Godfrey RRM)- 436563
The Elms (Close Support Unit)	Dundee City Council Social Work Department	Secure accommodation and close support provision	10-17 (inclusive)	Dundee	Bert Sandeman, Senior Officer Tel. 436730
East Port House	Dundee City Council Social Work Department	Supported accommodation for young people on bail or returning from prison to the community on parole	16 +	Dundee	Shona Atkins, Manager Tel 435260
Outreach Project Scott Project	Carolina House Trust	Supported accommodation for those who have been looked after by the local authority Befriending service for vulnerable young people, including those who may have offended	16+	Dundee	Angie McDonald, Project Leader Tel 202029
A.C.E. carers scheme Mainstay carers scheme	Dundee City Council Social Work Department	Trained foster carers who offer full time care in their own homes to young people returning from residential or secure care Foster care service offering care and supervision to adolescents in the carer's own home	12+	Dundee	Wendy Grant, SRW, Tel 436055

APPENDIX 2 – ACTION PLAN 2000/1

Theme	Task description	Lead officer/agency	Timescale	Funding
6 (a) Obtain funding for Youth Justice Co-ordinator	<ul style="list-style-type: none"> • Make application to serve funding • Determine Job and Person Specification • Advertise, interview and Recruit suitable candidate 	Children's Strategic Planning Group (CSPG)	Immediate	SEED bid: £34K pa for 3 years
6 (b) Investing in a safer future	<ul style="list-style-type: none"> • Collate information re predictive risk factors re offending/substance misuse • Identify and audit universal services available in Dundee which diminish effect of risk factors • Promote information about risk factors/effective services for practitioners/members of public • Increase rate of community take up of universal services • Identify suitable locations for activities 	Youth Justice Co-ordinator/NRDD	Start Date: December 2000 Review: March 2001 Complete: Ongoing	To be determined
6 (c) First on the scene	<ul style="list-style-type: none"> • Preparation of information re risk factors re early offending/antisocial behaviour • Application of draft to identified individuals by the practitioner who is 'first on the scene' • Convene multi-agency network meeting to assess and if necessary plan offer of intervention • Review of network meeting decision 	Education Department in cases where anti social behaviour has been noted in school; otherwise appropriate department(s) re planning for network and review meeting	Start: In place (Education Department) Review: March 2001 Complete: Ongoing	No funding implications
6 (d) Compass Scheme	<ul style="list-style-type: none"> • Establish evaluation plan 	Social Work Department	Start: In place Review: March 2001 Complete: Ongoing	Social Work budget (identified)
6 (e) Quantification of offending behaviour (Phase 1)	<ul style="list-style-type: none"> • Analysis of information re 16 and 17 year olds charged with offences in Dundee • Assessment of service needs and process implications 	SCRA	Start: October 2000 Review: March 2001 (and plan to move to Phase 2) Complete: May 2001	No funding implications
6 (f) Inventory of resources	<ul style="list-style-type: none"> • Collate database of services in Dundee for children and young people with problems associated with offending • Disseminate information to practitioners • Update database on regular basis 	Social Work Department/Youth Justice Co-ordinator	Start: First edition available Review: January 2001 Complete: Ongoing	No funding implications
6 (g) Inventory of the effects of crime	<ul style="list-style-type: none"> • Survey of agencies in Dundee to collate information about effects of crime • Collate returns • Evaluate effect of reduced rate of offending 	Tayside Police	Start: November 2000 Review: March 2001 Complete: March 2001	Tayside Police (budget head to be identified)
6 (h) Integration of Young Justice Implementation Group with Community Safety Initiatives	<ul style="list-style-type: none"> • Establish strategic links with Dundee City Community Safety Committee, Community Safety Panels and commercial interests in the city 	Convenor of Implementation Group/Youth Justice Co-ordinator	Start: Immediate Review: March 2001 Complete: ongoing	No funding implications

Theme	Task description	Lead officer/agency	Timescale	Funding
6 (i) Integration of Youth Justice Implementation Group with Drugs and Alcohol Strategy and service agencies	<ul style="list-style-type: none"> Collate and disseminate information for practitioners re alcohol and drugs Collate and disseminate information about available services Establish strategic link with DAAT 	Convenor of Implementation Group/Co-ordinator	Start: Immediate Review: March 2001 Complete: ongoing	No funding implications
6 (j) Arrest referral schemes	<ul style="list-style-type: none"> Provision of information from Tayside Police to Social Work Department about high-risk children and young people as soon as possible after the date of alleged commission of offences Provision of information from Tayside Police to Social Work Department about children and young people charged with offences who are under the influence of any substance at the point of alleged commission of offences or where the offending behaviour is drug/alcohol related. 	Tayside Police/Social Work Department (Choice and Criminal Justice)/Tayside Council on Alcohol	Start: October 2000 Review: December 2000 Completion: ongoing	To be determined
6 (k,l and m) Coping with Crime 1,2 and 3	<ul style="list-style-type: none"> Preparation of paper/electronic material for children and young people, parents and other carers about impact and effect of offending/ways of responding and how to cope if a victim of crime 	Young Justice Implementation Group /Co-ordinator	Start: Immediate Review: December 2000 Completion: March 2001	To be determined
6 (n) Restoring a sense of justice	<ul style="list-style-type: none"> Assess viability of restorative justice project and carry forward if appropriate in Dundee 	Youth Justice Co-ordinator	Start: by March 2001 Review: to be arranged Completion: to be arranged	To be determined
6 (o) Improving practice skills	<ul style="list-style-type: none"> Design of training materials and skills training for practitioners on a multi-agency basis re What works Delivery of training and support for practitioners Analysis of effectiveness of enhanced input 	Social Work Department Training Section Education Development Service	Start: Immediate Review: March 2001 Completion: ongoing	To be determined
6 (p) Diversion from prosecution	<ul style="list-style-type: none"> Commencement of Arrest Referral Scheme for drug related offending Assess potential for other services to divert non-drug related cases 	Social Work Department (Criminal Justice Services)	Start: by March 2001 Review: to be arranged Completion: ongoing	To be determined
6 (q) Diversion from custody	<ul style="list-style-type: none"> Establish full range of accredited programmes as alternatives to custody/secure care for those aged 12-17 years Establish evaluation framework for all programmes 	Social Work Department (Choice and Criminal Justice), NCH, Education Dept, NRRD	Start: Immediate Review: March 2001 Complete: ongoing	No funding implications
6 (r) Integrated publicity campaign	<ul style="list-style-type: none"> Provide variety of measures to publicise the work of the Young Offenders Strategy 	Youth Justice Co-ordinator	Start: by March 2001 Review: to be arranged Completion: to be arranged	To be determined

APPENDIX 3 – MEMBERSHIP LIST

ORGANISATION	NAME	ADDRESS	TELEPHONE NO.
<i>Tayside Police</i>	<i>Alexander Bowman</i>	<i>Chief Inspector, PO Box 59, West Bell Street, Dundee</i>	<i>01382 591502</i>
<i>Scottish Children's Reporter Administration</i>	<i>Ms Rachel Burn</i>	<i>Authority Reporter, 91 Commercial Street, Dundee</i>	<i>01382 433020</i>
<i>Dundee City Council Social Work Dept</i>	<i>Mr Gordon Wood</i>	<i>Service Manager, Services to Criminal Justice, Friarfield House, Barrack Street, Dundee</i>	<i>01382 435005</i>
<i>Tayside Health Board</i>	<i>Mr John Whamond</i>	<i>Specialist Nurse, Dept of Community Health, Ravenswood, New Rd, Forfar</i>	<i>01307 466281</i>
<i>Dundee City Council Education Dept</i>	<i>Mr Steph Faichney</i>	<i>Home School Support Services, Mollison Street, Dundee</i>	<i>01382 438777</i>
<i>Dundee City Council Social Work Dept</i>	<i>Mr Derek Aitken</i>	<i>The Choice Project, 11 Castle Street, Dundee</i>	<i>01382 434274</i>
<i>Dundee City Council Neighbourhood Resources & Development Department</i>	<i>Mr Kenny Lindsay</i>	<i>Menziesshill Neighbourhood Centre, Orleans Place, Dundee</i>	<i>01382 435889</i>
<i>Procurator Fiscal's Office</i>	<i>Ms Sue Williams</i>	<i>Principal Depute Procurator Fiscal, Caledonian House, Greenmarket, Dundee</i>	<i>0138 227535</i>
<i>Tayside Police</i>	<i>Sgt Doug Winter</i>	<i>Local Authority Liaison Officer, Tayside Police, c/o Arthurstone Library, Arthurstone Tce, Dundee</i>	<i>01382 438892</i>