

**REPORT TO: PLANNING AND TRANSPORTATION COMMITTEE -
30 OCTOBER 2000**

**REPORT ON: WINTER MAINTENANCE POLICY AND LEVEL OF SERVICE
2000/2001**

REPORT BY: DIRECTOR OF PLANNING AND TRANSPORTATION

REPORT NO: 648-2000

1 PURPOSE OF REPORT

1.1 The purpose of this report is to explain the winter maintenance operations and to seek Committee approval for the proposed winter maintenance policy and level of service for winter 2000/2001.

2 RECOMMENDATIONS

2.1 The Committee is asked to approve the policy and level of service for winter 2000/2001 as outlined in this report.

3 FINANCIAL IMPLICATIONS

3.1 The winter maintenance budget for 2000/2001 is £603,000. The demand on the budget is subject to weather conditions and every effort will be made to contain expenditure within the overall budget. Expenditure will continue to be monitored weekly and reported to the Director of Finance during the winter months.

3.2 The combination of an Ice Prediction System, Thermal Mapping, and utilisation of a Weighbridge to record salt usage will continue to result in the efficient use of resources.

4 LOCAL AGENDA 21 IMPLICATIONS

4.1 The use of salt as a de-icing agent has potentially detrimental effects on the roadside environment due to its capability of damaging vegetation by dehydration. However, effective control of rate and angle of spread of the salt will minimise the risk of such damage to verges.

4.2 Salt can also cause damage to bridges and other structures by accelerating corrosion of structural steel and steel reinforcement within concrete. Major structures such as the Tay Road Bridge are treated with an alternative to salt in the form of non-corrosive de-icing materials. However, these materials are many times more expensive and less effective than salt which prohibits their use on the overall road network at the present time. The damage caused by salt on bridges and road structures must be subsequently dealt with through routine maintenance works.

4.3 Any new developments which may ultimately lead to a reduction in the use of salt within the constraints of the budget, will continue to be monitored by officers of the Department.

5 EQUAL OPPORTUNITIES IMPLICATIONS

- 5.1 The winter maintenance policy and level of service will contribute to the continued activity of elderly and mobility impaired citizens within the limits of available resources.

6 POLICY

- 6.1 **Dundee City Council will operate a priority system of winter maintenance which, as far as reasonably practicable, will permit the safe movement of vehicular and pedestrian traffic on the more important parts of the road network while minimising delays directly attributable to the adverse weather conditions and will aim to provide a suitable level of service on footways subject to available resources.**

The objective of this policy is to enable the Council to comply with its statutory duty to:-

“take such steps as they consider reasonable to prevent snow and ice endangering the safe passage of pedestrians and vehicles over public roads” (Roads (Scotland) Act 1984).

Tayside Contracts operate and maintain a large fleet of dedicated winter maintenance vehicles to carry out winter maintenance operations on the roads and footways maintained by Dundee City Council Planning and Transportation Department.

These roads and footways have been prioritised as high or low depending on their importance etc.

The Roads and Transportation Manager will receive a road related weather forecast specific to the City early each afternoon during the winter maintenance period to assist him in deciding if Tayside Contracts should treat the roads and footways. The instruction to Tayside Contracts can be to pre-treat the roads that evening and/or instruct the high priority route crews to report to the depot at a specific time the following morning. At that time a more accurate assessment of conditions can be made by the Dundee Winter Maintenance Controller using the Ice Prediction System (real time data) and any updates to the forecast, leading to a decision to either send the crews out or to stand them down.

The Ice Prediction System will also make data from outstations, such as air and road temperatures, precipitation, road wetness and presence of salt, available to the weather forecast provider to refine the accuracy of the forecast, which, in combination with thermal mapping survey information will automatically produce a graphical image of minimum expected road temperatures for the high priority network. This enables selective gritting to be carried out on a route basis when freezing is likely to be restricted to relatively few locations.

Winter maintenance is an expensive operation and the Director of Planning and Transportation will continue to investigate new methods/systems that may offer opportunities to reduce costs.

7 BACKGROUND

7.1 The basis for establishing priority routes is proposed as follows **in relation to the formally adopted road network:**

- i Principal roads
- ii Other strategic routes (for emergency services)
- iii Main service bus routes
- iv Other heavily trafficked roads
- v Other adopted roads

7.1.1 In order that the service is provided within an acceptable timescale and within budget, the number and length of high priority routes has had to be held to a level commensurate with available resources.

7.2 Night Shift Cover

7.2.1 A limited night shift cover will operate on certain routes of major importance within Dundee City because of the need to treat these roads outwith high priority treatment times.

7.2.2 The night shift crew will be based at Fairmuir Depot and can be instructed to patrol or treat these routes as the case may be either by the Dundee winter maintenance controller or the Joint Control Centre in Perth (see Section 7.5) depending on the time the instruction is given or the weather conditions. The night shift will operate from 25 November 2000 to 3 March 2001 between 21.00 hours and 05.30 hours. The length of this night shift route is approximately 121 kilometres.

7.3 Priority Routes

7.3.1 The respective categories together with their approximate relevant lengths covered are as follows:

<u>Priority Route Category</u>	<u>Hours of Cover</u>	<u>Lengths (Approximately)</u>
High Priority Routes	0500-2200	470 route kilometre
Low Priority Routes	0730-1600	450 route kilometre

Cover may be extended on low priority routes during snow conditions as authorised by the Director or nominated manager.

7.4 High Priority Routes

Periods of Cover

1 25 November 2000 - 3 March 2001

The night shift will operate between these dates (1 crew).

2 26 October 2000 - 21 March 2001

The main standby system will operate for all priority routes (12 crews).

3 22 March 2001 - 28 March 2001

A reduced limited standby system will operate for all categories of priority routes (1 crew). In addition, arrangements have been made for suitable staff to be on the first week's summer standby (both the Department and Tayside Contracts) to deal with a "winter" contingency.

- 7.4.1 As part of the standby system between 26 October and 28 March, Mondays to Saturdays, regular early morning reporting at 0600 hours will operate (with the facility to call the crews out as early as 0500 hours for high priority routes if conditions dictate). During periods of anticipated relatively mild weather an operational decision may be taken daily to temporarily suspend this.
- 7.4.2 On Sundays and public holidays reporting of standby personnel will only be carried out if required.
- 7.4.3 It should be noted that while the standby crews' initial priorities are as detailed above, some flexibility in the movement of these standby crews is operated depending upon the prevailing weather conditions and the requirements of the service, but high priority routes will still be treated first.
- 7.5 Joint Control Centre
- 1 October 2000 to April 2001
- 7.5.1 Perth and Kinross Council have agreed to continue staffing the ex Regional Council Control Centre in Perth, predominantly to provide facilities for Premium and All Purpose Trunk Roads, thus this facility is predominantly funded by the Scottish Executive.
- 7.5.2 Dundee City Council will have the facility of contacting the control centre to obtain up-to-date situation reports and the Dundee night shift gritter will be controlled from here directly or through pre-arranged instructions from the Dundee Controller depending on the time the instruction is given or the weather conditions.
- 7.6 Low Priority Routes
- 7.6.1 All resources will initially be concentrated on high priority routes, and it is only when these high priority routes have been adequately dealt with that resources will be deployed on low priority routes.
- 7.6.2 A concern still exists that culs-de-sac do not receive prompt treatment because large purpose built winter maintenance vehicles have difficulty in manoeuvring due to parked cars and unsuitable turning points. It is thus not practicable to include most culs-de-sac within normal gritting routes due to the unacceptable route times which would result.
- 7.6.3 Tayside Contracts have purchased one large tractor with suitable attachments, which has proved effective in clearing culs-de-sac. However, it would not be cost effective to purchase further such items of plant for such infrequent use.
- 7.6.4 Leisure and Parks Department have a number of similar large tractors which are made available to Tayside Contracts in snow conditions on the understanding that one of them may be required for commitments to Social Work Department prior to

being available for roads. In heavy snow conditions, Tayside Contracts will pursue availability of further tractors on hire from other contractors whose normal activities are curtailed by the snow. However, the total available plant is still unlikely to be sufficient to treat all culs-de sac prior to thaw conditions taking effect.

7.7 Unadopted (Private) Roads

7.7.1 Following discussion at Committee two years ago, when the 1998/99 Winter Maintenance Policy and Level of Service Report was approved, investigations were carried out on the feasibility of providing a winter maintenance service on unadopted roads. It was established that in addition to the problem of insufficient resources, as indicated in previous Reports, legal obstacles would likely arise. The 1984 Act makes no provision for winter maintenance to be extended to unadopted (private) roads. Therefore the Council has no specific legal powers under this Act to undertake this work and in these circumstances any insurance cover may be held to be invalid. Even if the Council did have general powers, care would have to be taken to ensure that private roads were not given unreasonable priority before any adopted roads otherwise the Council may be found to be in breach of their statutory duties in, for example, a case brought against the Council by someone injured on a public road due to winter conditions.

7.7.2 The Director of Finance has indicated that inevitable/unavoidable damage to unadopted footways and carriageways from winter maintenance operations due to the vulnerability of unmade and substandard surfaces would not be met by the Insurance Fund. The Public Liability insurance held by the Council responds to unforeseen loss or damage rather than inevitable/unavoidable damage. This is standard insurance market practice for this class of cover. In addition, as the Roads (Scotland) Act 1984 makes no provision to carry out winter maintenance operations on unadopted roads the Council's insurers may question our actions if claims from these areas were brought against the Council.

7.7.3 In recognition of the difficulties encountered by residents in some unadopted roads, particularly in snow conditions, it is proposed that as last year, a limited number of grit bins be provided and serviced on the request of local Members, but only on roads which meet the criteria for grit bin provision as described in Section 7.12 of this Report, and where suitable sites exist for locating the bins safely and without the likelihood of damage to adjoining property. As with adopted roads, the salt/grit provided would be for use on the road (including any footway) and not on private accesses.

7.8 Adopted Footways

7.8.1 Adopted footways are also categorised into high and low priority routes. The high priority routes are those which the footway snow ploughs deal with first, namely shopping areas and main bus routes, and the low priority routes are dealt with by the same method once the high priority routes are completed.

7.8.2 The fleet of footway tractor ploughs is available during the winter maintenance period to treat ICE or SNOW. HOAR FROST on footways will not be treated unless prolonged over a number of days due to ineffectiveness of salt relative to normal daytime temperatures in such conditions.

7.9 Adopted Footways - High Priority Routes

7.9.1 These routes will have coverage from 0600 hours to 2100 hours Monday to Saturday and no coverage on Sundays and holidays. Cover outwith normal working hours will be by operatives who participate in the Winter Maintenance Standby Rota.

7.9.2 The standby period for footways will be from 30 November 2000 to 7 March 2001.

7.10 Adopted Footways - Low Priority Routes

7.10.1 These routes will only have coverage during normal working hours and after the high priority routes have been adequately dealt with.

7.11 Footways/Footpaths Maintained by Other Dundee City Council Departments

7.11.1 The Director of Planning and Transportation proposes that the procedure introduced in 1997/98 should be continued, namely:

7.11.2 The Planning and Transportation Department will take overall responsibility for all winter maintenance operations within Dundee City and during snow conditions an appropriate member of staff from the Environmental and Consumer Protection Department will be seconded to the Planning and Transportation Department to liaise and co-ordinate Environmental and Consumer Protection Department/Leisure and Parks Department staff with the Planning and Transportation Department Winter Maintenance Controller.

7.11.3 The Environmental and Consumer Protection Department workforce will be available for snow clearing operations on adopted and other Council footways and footpaths once their own list of priorities have been dealt with ie housing areas (Sheltered Housing) and schools for the Social Work and Education Departments respectively and their own priorities of clearing footpaths leading to bin stores containing Paladin or 1,100 litre bins. Similarly Leisure and Parks Department have priorities for snow clearing at cemeteries and at strategic locations in parks that are dealt with by a smaller number of their workforce. Arrangements are in place whereby assistance when requested can be given to the Planning and Transportation Department for snow clearing of **adopted** footways immediately by the majority of the Leisure and Parks workforce and for the remaining workforce after their respective priorities have been dealt with.

7.11.4 The Planning and Transportation Department's dedicated telephone number (436585) introduced in winter 1997/98 to deal with enquiries regarding snow clearing operations will be available again this year. This number will again be included in a winter maintenance brochure which is due for revision this year.

7.12 Grit Bins

7.12.1 The Director of Planning and Transportation is proposing that a small number of additional grit bins should again be purchased for winter 2000/2001. These bins will be positioned on request at any newly identified locations that comply with the previously approved criteria; namely, that the location for the grit bin must not be on a high priority route (carrageway or footway) and that it must either have a gradient greater than 6%, be on a tight bend or incorporate a series of steps.

- Additionally they may be provided on request on adopted footways at Homes for the Elderly.
- 7.12.2 The total number of grit bins, however, is limited by resources available to service them, particularly during snow conditions.
- 7.12.3 In an effort to improve response times for refilling grit bins, a sticker has been attached under the lid of each, requesting users to telephone the CLARENCE Freephone line when the bins are nearly empty. The sticker will also remind users that the salt contained is for use on roads and footways only.
- 7.13 Exceptions
- 7.13.1 Exceptions to the foregoing paras 7.1 - 7.12 may be granted for **snow** emergencies but will be subject to approval from the Director, or in his absence the Roads and Transportation Manager.

8 CONSULTATIONS

- 8.1 The Chief Executive, Director of Finance, Director of Support Services, Director of Corporate Planning, Director of Education, Director of Social Work, Director of Housing, Director of Economic Development, Director of Environmental & Consumer Protection, Director of Neighbourhood Resources & Development, Director of Public Relations, Legal Manager, Chief Constable and the Managing Director of Tayside Contracts have been consulted and are in agreement with the contents of this Report.

9 BACKGROUND PAPERS

- 9.1 None.

Mike Galloway
Director of Planning & Transportation

Iain Sherriff
Roads & Transportation Manager

IIFS/MJG/KR

20 October 2000

Tayside House
Dundee

APPENDIX 1

CHRISTMAS/NEW YEAR PERIOD: DETAILS OF COVERAGE - ROADS

Adopted Roads

- 1 Night Shift Route

Night shift will operate as normal throughout the period with standby providing cover at other times to give a 24 hour coverage.

2 Other Routes

The coverage for all other routes will be by standby only as follows:

Saturday 23 December	Saturday cover
Sunday 24 December	Sunday cover
Monday 25 December	Holiday cover
Tuesday 26 December	Holiday cover
Wednesday 27 December	Weekday cover
Thursday 28 December	Weekday cover
Friday 29 December	Weekday cover
Saturday 30 December	Saturday cover
Sunday 31 December	Sunday cover
Monday 1 January	Holiday cover
Tuesday 2 January	Holiday cover
Wednesday 3 January	Weekday cover

Cover

	<u>Weekdays</u>	<u>Saturday</u>	<u>Sundays and Holidays</u>
High Priority	0500 to 2200	0500 to 2200	0500 to 2200
Low Priority	0730 to 1600	Nil	Nil

APPENDIX 2**CHRISTMAS/NEW YEAR PERIOD: DETAILS OF COVERAGE - FOOTWAYS**Footways

Saturday 23 December	Saturday cover
Sunday 24 December	Sunday cover
Monday 25 December	Holiday cover
Tuesday 26 December	Holiday cover
Wednesday 27 December	Weekday cover
Thursday 28 December	Weekday cover
Friday 29 December	Weekday cover
Saturday 30 December	Saturday cover
Sunday 31 December	Sunday cover
Monday 1 January	Holiday cover
Tuesday 2 January	Holiday cover
Wednesday 3 January	Weekday cover

Cover

<u>Adopted Footways</u>	<u>Weekdays</u>	<u>Saturday</u>	<u>Sundays and Holidays</u>
High Priority Routes	0600 to 2100	0600 to 2100	Nil
Low Priority Routes	0730 to 1600	Nil	Nil