## REPORT TO: POLICY \& RESOURCES COMMITTEE - 12 SEPTEMBER 2011 <br> REPORT ON: ANNUAL TREASURY MANAGEMENT ACTIVITY 2010/2011 <br> REPORT BY: DIRECTOR OF FINANCE <br> REPORT NO: 415-2011

## 1 PURPOSE OF REPORT

To review the Treasury Management activities for the period 1 April 2010 to 31 March 2011.

## 2 RECOMMENDATION

The Committee is asked to note the information contained herein and agree the limits in Appendices 1 and 2.

## FINANCIAL IMPLICATIONS

The financial implications of the Council's Treasury Management activities in 2010/2011 were that a saving of $£ 1,239,000$ in interest was made against the 2010/2011 General Revenue Budget provision and £292,000 in the Housing Revenue Account. This was due to departmental borrowing being lower than anticipated.

## BACKGROUND

At its meeting on 22 March 2010 the Policy and Resources Committee approved the Council's Treasury Policy Statement setting out the policies which govern all borrowing and lending transactions carried out by the Council.

The Treasury Policy Statement requires that the Policy and Resources Committee will receive and consider the Treasury Management strategy in advance of each new financial year and subsequently an annual monitoring report on the activities in that year.

This monitoring report covers the Treasury Management activity over the financial year 2010/2011.

## DEBT POSITION

The Council's long-term debt position at the beginning and end of the financial year was as follows:-

|  |  | 1 April 2010 |  | 31 March 2011 |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Average |  |  | Average |
|  |  | $\frac{\text { Principal }}{\underline{£ m}}$ | $\frac{\text { Rate }}{\underline{\%}}$ | $\frac{\text { Principal }}{£ m}$ | $\frac{\text { Rate }}{\underline{\%}}$ |
| Fixed Rate Funding | PWLB | 275.6 | 5.7 | 292.1 | 5.7 |
|  | Market | 20.0 |  | 10.0 |  |
| Variable Rate Funding | PWLB | 0.0 |  | 0.0 |  |
|  | Market | $\underline{20.0}$ | 4.7 | 30.0 | 4.5 |
|  |  | $\underline{315.6}$ | 5.7 | 332.1 | 5.6 |

## THE TREASURY MANAGEMENT STRATEGY FOR 2010/2011

The Expectation for Interest Rates - The interest rate views incorporated within the Council's treasury strategy statement were based upon officers' views along with advice from our treasury advisers supported by a selection of City forecasts. The view on base rates was that they would remain stable at $0.50 \%$ throughout the year. Longer term fixed interest rates were expected to be in a range of $4.75 \%$ to $5.00 \%$ during the year.

The Treasury Management Strategy for 2010/2011 indicated that the Council's borrowing requirement for capital expenditure would be approximately $£ 57 \mathrm{~m}$.

## $7 \quad$ ACTUAL BORROWING AND LENDING FOR 2010/2011

### 7.1 Interest Rates

Base rate stayed at $0.50 \%$ throughout the year. Long-term PWLB rates (45-50 years) started at $4.65 \%$ but moved between $3.92 \%$ and $5.50 \%$ before ending the year at $5.25 \%$.

### 7.2 Borrowing

### 7.2.1 Long-Term

Long-term borrowing of $£ 17.5 \mathrm{~m}$ was undertaken during the year. This was partly used to repay existing loans. The net borrowing of $£ 16.5 \mathrm{~m}$ was less than anticipated, this was partly the result of a deliberate treasury management decision to use short-term balances. These balances were earning low returns and were also subject to risk of default. It was therefore, deemed to be more prudent and cost-effective to reduce these rather than take on any new borrowing. It was also lower than expected because more short-term borrowing was taken to take advantage of the particularly low rates. The $£ 17.5 \mathrm{~m}$ was drawn down at various points throughout the year.

These loans had an average interest rate of $2.95 \%$ and an average term of 6.5 years.

### 7.2.2 Short-Term

In order to indicate the level of short-term borrowing, shown below are the lowest and highest daily amounts outstanding each month, together with the short-term borrowing position at the end of every month and the range of interest rates at which borrowings were made:-


The IORB rate is based on the 7 -day rate and averaged $0.42 \%$ throughout the year.

The Council's Treasury Strategy document provides that the amount of the overall borrowing which may be outstanding by way of fixed rate short-term borrowing should be no greater than circa $£ 35 \mathrm{~m}$. It can be seen from the above that short-term borrowing was undertaken in the second half of the year due to the benefits of a particularly low interest rate against that for longer term borrowing.

## LENDING

Balances on reserves and variations in cash flow requirements mean that there will be surplus funds which will be invested for short periods (maximum of 364 days).

Short term investments will be restricted to only those institutions identified in the Council's Approved Counter-parties list provided they have maintained their credit rating.

An analysis of the lending position to 31 March 2011 shows:

|  | LENDING | HIGHEST DAILY AMOUNT LENT £M | POSITION AT END OF MONTH £M | INTEREST RATE RANGE \% |
| :---: | :---: | :---: | :---: | :---: |
| 2010 | April | 25.3 | 12.3 | 0.80 to 0.90 |
|  | May | 34.0 | 14.7 | 0.25 to 0.90 |
|  | June | 43.5 | 25.7 | 0.25 to 0.90 |
|  | July | 25.7 | 8.3 | 0.25 to 0.90 |
|  | August | 29.2 | 10.9 | 0.80 to 0.90 |
|  | September | 25.4 | 11.9 | 0.80 to 0.90 |
|  | October | 20.1 | 4.9 | 0.85 to 0.90 |
|  | November | 23.4 | 14.7 | 0.85 to 0.90 |
|  | December | 25.4 | 4.5 | 0.80 to 0.90 |
| 2011 | January | 31.9 | 13.4 | 0.80 to 0.90 |
|  | February | 24.4 | 11.3 | 0.80 to 0.90 |
|  | March | 26.7 | 12.4 | 0.80 to 0.90 |

The lending activity shown above related solely to short-term positions. All of these lendings were in compliance with the Treasury Strategy Statement provisions on such lending with regards to amounts and institutions involved.

## $9 \quad$ CONSOLIDATED LOANS FUND INTEREST RATE

When setting the 2010/2011 Revenue Budget, the Council set its Loans Fund interest rate at $4.80 \%$. The actual interest rate payable was $4.83 \%$.

## PRUDENTIAL CODE INDICATORS

The Treasury Management activity at the year end was maintained within the prudential code limits. All borrowing was maintained within the authorised borrowing limit throughout the year. All lending was in compliance with the Treasury Policy Statement provisions, with regard to amounts and institutions involved.

POLICY IMPLICATIONS
This report has been screened for any policy implications in respect of Sustainability Strategic Environmental Assessment, Anti-Poverty, Equality Impact Assessment and Risk Management.

There are no major issues.

BACKGROUND PAPERS
None

MARJORY STEWART DIRECTOR OF FINANCE

1 SEPTEMBER 2011

| DUNDEE CITY COUNCIL <br> PRUDENTIAL CODE INDICATORS - TREASURY MANAGEMENT INDICATORS |  |  |
| :---: | :---: | :---: |
| Adoption of Revised CIPFA Treasury Management Code of Practice 2009 |  | YES |
| Finance Committee 22/03/10 Report No 162-2010 |  |  |
| Upper limit for variable rate exposure |  | \% |
| Net principal re variable rate borrowing/investments | 2010/11 | 30 |
|  | 2011/12 | 30 |
|  | 2012/13 | 30 |
|  | 2013/14 | 30 |
| Upper limit for fixed interest rate exposure |  | \% |
| Net principal re fixed rate borrowing/investments | 2010/11 | 100 |
|  | 2011/12 | 100 |
|  | 2012/13 | 100 |
|  | 2013/14 | 100 |
| Actual external debt (£000) | 2010/11 | £356,744 |

Maturity structure of fixed rate borrowing 2011/12
Where the periods are
Under 12 months
12 months \& within 24 months
24 months \& within 5 years
5 years \& within 10 years
10 years +


Upper limit for total principal sums invested for over 364 days
N/A

| Authorised limit for external debt with limit for borrowing and other long term liabilities identified | $\begin{aligned} & \text { Borrowing } \\ & £ 000 \end{aligned}$ | Other £000 | Total £000 |
| :---: | :---: | :---: | :---: |
| 2010/11 | 386,186 | 84,605 | 470,791 |
| 2011/12 | 413,000 | 83,000 | 496,000 |
| 2012/13 | 441,000 | 81,000 | 522,000 |
| 2013/14 | 442,000 | 79,000 | 521,000 |
| Operational boundary for external debt with limit for borrowing and other long term liabilities separately identified | $\begin{aligned} & \text { Borrowing } \\ & £ 000 \end{aligned}$ | Other $£ 000$ | $\begin{aligned} & \text { Total } \\ & \text { £000 } \end{aligned}$ |
| 2010/11 | 361,186 | 84,605 | 445,791 |
| 2011/12 | 388,000 | 83,000 | 471,000 |
| 2012/13 | 416,000 | 81,000 | 497,000 |
| 2013/14 | 417,000 | 79,000 | 496,000 |

PRUDENTIAL CODE INDICATORS - PRUDENTIAL INDICATORS
Capital expenditure
2010/11
2011/12
2012/13
2013/14
Ratio of financing costs to net revenue stream

2010/11
2011/12
2012/13
2013/14

| $\begin{aligned} & \text { Non-HRA } \\ & £ 000 \end{aligned}$ | $\begin{aligned} & \text { HRA } \\ & £ 000 \end{aligned}$ | Total £000 |
| :---: | :---: | :---: |
| 55,033 | 26,962 | 91,995 |
| 77,560 | 23,158 | 100,718 |
| 50,339 | 22,134 | 72,743 |
| 12,995 | 21,425 | 34,420 |
|  | Non-HRA <br> \% | $\begin{gathered} \text { HRA } \\ \% \end{gathered}$ |
|  | 6.4 | 37.6 |
|  | 6.4 | 38.7 |
|  | 6.4 | 41.8 |
|  | 6.5 | 44.2 |


| Net borrowing requirement |  |  | b/f <br> 1 April <br> £000 | c/f 31 March | In Year £000 |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | 2010/11 |  | 312,303 | 348,886 | 36,583 |
|  | 2011/12 |  | 349,000 | 388,000 | 39,000 |
|  | 2012/13 |  | 388,000 | 416,000 | 28,000 |
|  | 2013/14 |  | 416,000 | 417,000 | 1,000 |
| Estimates of capital financing requirement |  | General Services £000 | $\begin{aligned} & \text { HRA } \\ & \text { £000 } \end{aligned}$ | Total £000 | Annual Movement £000 |
|  | 2010/11 | 230,049 | 157,725 | 387,774 | 32,573 |
|  | 2011/12 | 270,000 | 170,000 | 440,000 | 52,226 |
|  | 2012/13 | 292,000 | 175,000 | 467,000 | 27,000 |
|  | 2013/14 | 290,000 | 178,000 | 468,000 | 1,000 |
| Difference between net borrowing and capital financing requirement |  |  |  |  | Total £000 |
|  | 2010/11 |  |  |  | 38,888 |
|  | 2011/12 |  |  |  | 52,000 |
|  | 2012/13 |  |  |  | 51,000 |
|  | 2013/14 |  |  |  | 51,000 |
| Incremental impact of capital investment decisions <br> (Increase in Council Tax per Report 144-2011 - Treasury Management Strategy \& Annual Investment Strategy 2011/2012) |  |  |  | Increase in Council Tax (Band D) per annum (£) | Increase in average housing rent per week (£) |
| 2010/11 |  |  |  | 0.19 | 2.19 |
| 2011/12 |  |  |  | 2.52 | 2.02 |
| 2012/13 |  |  |  | 4.63 | 1.21 |
| 2013/14 |  |  |  | 8.55 | 0.92 |

